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The Human Genome Project

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The century that opened with rediscoveries of Gregor Mendel's studies on patterns of inheritance in peas closed with a research project in molecular biology heralded as the initial and necessary step for attaining a complete understanding of the hereditary nature of humankind. Both basic science and technological feat, the Human Genome Project (HGP) brought to biology a "big science" model previously confined to physics. Although originating and centered in the U.S., laboratories across the globe contributed to the mapping and sequencing of the haploid human genome's 22 autosomes and 2 sex chromosomes.

The official date of completion was timed to coincide with celebrations of the 50th anniversary of James D. Watson and Francis Crick's discovery of the double-helical structure of DNA. On 12 April 2003, heads of government of the six countries which contributed to the sequencing efforts (the U.S., the U.K., Japan, France, Germany, and China) issued a joint proclamation that the "essential sequence of three billion base pairs of DNA of the Human Genome, the molecular instruction book of human life," had been achieved (Dept. of Trade 2003). HGP researchers compared their feat to the Apollo moon landing and splitting the atom, foreseeing the dawn of a new era, "the era of the genome" (NHGRI 2003).

What does the "era of the genome" promise? Bruce Alberts, president of the National Academy of Sciences, characterized the completed human genome sequence as a "tremendous foundation on which to build the science and medicine of the 21st century" (NHGRI 2003). The statement released by the six world leaders in April 2003 expressed the hope that this progress in science and medicine would establish "a healthier future

for all the peoples of the globe" (Dept. of Trade 2003). Philosophical interest in the HGP centers on claims and hopes of this sort and raises a number of questions: How can DNA sequence information provide foundations for scientific and medical knowledge? Who will have access to the potential benefits arising from this research, and will such benefits be justly distributed? What possible harms lie ahead?

This article provides a brief history of the HGP and discusses a range of associated issues that gained the attention of philosophers during the project's planning stages and as it unfolded. Prominent among philosophical concerns are the conceptual foundations of the project and its ethical implications.

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1. Brief History of the Human Genome Project

HGP at the start

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The HGP began officially in October 1990, but its origins go back earlier. In the mid-1980s, three scientists independently came up with the idea of sequencing the entire human genome: Robert Sinsheimer, then chancellor of University of California at Santa Cruz, as a way to spend \$30 million donated to his institution to build a telescope when that project fell through; Salk Institute researcher Rene Dulbecco as a way to understand the genetic origins of cancer and other diseases; and the Department of Energy's (DOE's) Charles DeLisi as a way to detect radiation-induced mutations, an interest of that agency since the atomic bombings of Hiroshima and Nagasaki. Such a project had become technically feasible due to advances made during the previous decade or two: in the early 1970s, recombinant DNA technologies (use of restriction enzymes to splice DNA, reverse transcriptase to make DNA from RNA, viral vectors to carry bits of DNA into cells, bacterial cloning to multiply quantities of DNA); in the late 1970s, DNA sequencing and use of RFLP (restriction fragment length polymorphism) markers for gene mapping; and in the early to mid-1980s, DNA synthesis, pulsed-field gel electrophoresis, polymerase chain reaction (PCR), and automated DNA sequencing.

Sinsheimer's, Dulbecco's, and DeLisi's idea found supporters among a number of prominent molecular biologists and human geneticists-for example, Walter Bodmer, Walter Gilbert, Leroy Hood, Victor McKusick, and James D. Watson. However, many molecular biologists expressed misgivings. Especially through 1986 and 1987, there were concerns about the routine nature of sequencing and the amount of "junk DNA" that would be sequenced, that the expense and big science approach would drain resources from smaller and more worthy projects, and that knowledge of gene sequence was inadequate to yield knowledge of gene function.^[2] In September 1986, committees were established to study the feasibility of a publicly-funded project to sequence the human genome: one by the National Research Council (NRC) on scientific merit, and one by the Office for Technology Assessment (OTA) as a matter of public policy. Both committees released reports in 1988. The OTA report, Mapping Our Genes: Genome Projects: How Big, How Fast? downplayed the concerns of scientist critics by emphasizing that there was not one but many genome projects, that these were not on the scale of the Manhattan or Apollo projects, that no agency was committed to massive sequencing, and that the study of other organisms was needed to understand human genes. The NRC report, Mapping and Sequencing the

Human Genome, sought to accommodate the scientists' concerns by formulating recommendations that genetic and physical mapping and the development of cheaper, more efficient sequencing technologies precede large-scale sequencing, and that funding be provided for the mapping and sequencing of nonhuman ("model") organisms as well.

It was the DOE that made the first push toward a "Big Science" genome project: DeLisi advanced a five-year plan in 1986, \$4.5 million was allocated from the 1987 budget, and recognizing the boost the endeavor would provide to national weapons laboratories, Senator Pete Domenici from New Mexico introduced a bill in Congress. The DOE undertaking produced consternation among biomedical researchers who were traditionally supported by the NIH's intramural and extramural programs -for example, Caltech's David Botstein referred to the initiative as "DOE's program for unemployed bomb-makers" (in Cook-Deegan 1994, p. 98). James Wyngaarden, head of the NIH, was persuaded to lend his agency's support to the project in 1987. Funding was in place in time for fiscal year (FY) 1988 with Congress awarding the DOE \$10.7 million and the NIH \$17.2 million.^[3] The DOE and NIH coordinated their efforts with a Memorandum of Understanding in 1988 that agreed on an official launch of the HGP on October 1, 1990 and an expected date of completion of 2005. Total cost estimated by the NRC report was \$3 billion.

The project's specific goals at the outset were: (i) to identify all genes of the human genome (initially estimated to be 100,000); (ii) to sequence the approximately 3 billion nucleotides of the human genome; (iii) to develop databases to store this information; (iv) to develop tools for data analysis; (v) to address ethical, legal, and social issues; and (vi) to sequence a number of "model organisms," including the bacterium Escherichia coli, the yeast Saccharomyces cerevisiae, the roundworm Caenorhabditis elegans, the fruitfly Drosophila melanogaster, and the mouse Mus

musculans. The DOE established three genome centers in 1988–89 at Lawrence Berkeley, Lawrence Livermore, and Los Alamos National

Laboratories; as Associate Director of the DOE Office of Health and Environmental Research (OHER), David Galas oversaw the DOE's genome project from April 1990 until he left for the private sector in 1993. The NIH instituted a university grant-based program for human genome research and placed Watson, co-discoverer of the structure of DNA and director of Cold Spring Harbor Laboratory, in charge in 1988. In October 1989, the Department of Health and Human Services established the National Center for Human Genome Research (NCHGR) at the NIH with Watson at the helm. During 1990 and 1991, Watson expanded the grants-based program to fund seven genome centers for five-year periods to work on large-scale mapping projects: Washington University, St. Louis; University of California, San Francisco; Massachusetts Institute of Technology; University of Michigan; University of Utah; Baylor College of Medicine; and Children's Hospital of Philadelphia.

As the HGP got underway, a number of philosophers weighed in on its scientific merit-in terms of cost, potential impact on other areas of research, ability to lead to medical cures, and the usefulness of sequence data (Kitcher 1995; Rosenberg 1995; Tauber and Sarkar 1992; Vicedo 1992). However, of particular interest to philosophers is goal (v) concerning ethical, legal, and social issues. At an October 1988 news conference called to announce his appointment, Watson, in an apparently off-the-cuff response to a reporter who asked about the social implications of the project, promised that a portion of the funding would be set aside to study such issues (Marshall 1996c). The result was the NIH/DOE Joint Working Group on Ethical, Legal, and Social Implications (ELSI) of Human Genome Research, chaired by Nancy Wexler, which began to meet in September 1989.^[4] The Joint Working Group identified four areas of high priority: "quality and access in the use

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of genetic tests; fair use of genetic information by employers and insurers; privacy and confidentiality of genetic information; and public and professional education" (Wexler in Cooper 1994, p. 321). The NIH and DOE each established ELSI programs: philosopher Eric T. Juengst served as the first director of the NIH-NCHGR ELSI program from 1990 to 1994. ELSI was funded initially to the tune of three percent of the HGP budget for both agencies; this was increased to four and later five percent at the NIH.

Map first, sequence later

As the NRC report had recommended, priority at the outset of the project was given to mapping rather than sequencing the human genome. HGP scientists sought to construct two kinds of maps. Genetic maps order polymorphic markers linearly on chromosomes; the aim is to have these markers densely enough situated that linkage relations can be used to locate chromosomal regions containing genes of interest to researchers. Physical maps order collections (or "libraries") of cloned DNA fragments that cover an organism's genome; these fragments can then be replicated in quantity for sequencing. The joint NIH-DOE five-year plan released in 1990 set specific benchmarks: a resolution of 2 to 5 centimorgans (cM) for genetic linkage maps and physical maps with sequence-tagged site (STS) markers (unique DNA sequences 100-200 base pairs long) spaced approximately 100 kilobases (kb) apart and 2-megabase (Mb) contiguous overlapping clones ("contigs") assembled for large sections of the genome. Sequencing needed to be made more efficient and less costly: aims were to reduce sequencing costs to \$.50 per base and to complete 10 million bases of contiguous DNA (0.3 percent of the human genome) but otherwise to focus efforts on the smaller genomes of less complex model organisms (Watson 1990). HGP goals were facilitated by a number of technological developments during this initial period. For physical mapping, yeast artificial chromosomes (YACs) introduced in 1987 (Burke

et al. 1987) permitted much larger segments of DNA to be ordered and stored for sequencing than was possible with plasmid or cosmid libraries. A new class of genetic markers, microsatellite repeats, was identified in 1989 (Litt and Luty 1989; Tautz 1989; Weber and May 1989); because these sets of tandem repeats of short (either dinucleotide, trinucleotide, or tetranucleotide) DNA sequences are more highly polymorphic and detectable by PCR, microsatellites quickly replaced RFLPs as markers of choice for genetic linkage mapping and furnished the STS markers which facilitated the integration of genetic and physical maps. Another technological achievement-the combined use of reverse transcription, PCR, and automated sequencing to map expressed genes-led to administrative changes at the NIH when, in April 1992, Watson resigned from his position as director of the NCHGR following a conflict with NIH director Bernadine Healy over gene patenting. In 1991, while working at the NIH, J. Craig Venter sequenced small portions of cDNAs from existing libraries to provide identifying expressed sequence tags (ESTs) of 200-300 bases which he then compared to already identified genes from various species found in existing databases (Adams et al. 1991).^[5] Watson disagreed with Healy's decision to approve patent applications for the ESTs despite lack of knowledge of their function.^[6] Soon after Watson's departure, Venter left NIH for the private sector.^[7]

Francis Collins, an MD-PhD whose lab at University of Michigan codiscovered genes associated with cystic fibrosis and neurofibromatosis and contributed to efforts to isolate the gene for Huntington's disease, was appointed by Healy as Watson's replacement, and he began at the NCHGR in April 1993. Collins established an intramural research program at the NCHGR to complement the extramural program of grants for university-based research which already existed; ELSI remained a grant-funded program. The original NIH-DOE five-year plan was updated in 1993. The new five-year plan, in effect through 1998, accommodated progress that had been made in mapping, sequencing, and

technological development (Collins and Galas 1993). The goal of a 2-5 cM genetic map was expected to be met by the 1995 target date. The deadline for a physical map with STS markers at intervals of 100 kb was extended to 1998; a map with intervals averaging 300 kb was expected by 1995 or 1996. Although the goal of \$.50 per base cost of sequencing was projected to be met by 1996, it was recognized that this would be insufficient to meet the 2005 target date. The updated goal was to build up to a collective sequencing capacity of 50 Mb per year and to have 80 Mb of DNA (from both human and model organism genomes) sequenced by the end of 1998. This would be achieved by increasing the number of groups working on large-scale sequencing and heightening efforts to develop new sequencing technologies. Accordingly, in November 1995, the U.K.'s Wellcome Trust launched a \$75 million, seven-year concentrated sequencing effort at the Sanger Centre in Cambridge, and in April 1996, the NCHGR awarded grants totaling \$20 million per year for six centers (Houston's Baylor College of Medicine, Stanford University, The Institute for Genomic Research [TIGR], University of Washington-Seattle, Washington University School of Medicine in St. Louis, and Whitehead Institute for Biomedical Research-MIT Genome Center) to pilot high-volume sequencing approaches (Marshall 1996a).

Although the HGP's inceptions were in the U.S., it had not taken long for mapping and sequencing the human genome to become an international venture (see Cook-Deegan 1994). France began to fund genome research in 1988 and had developed a more centralized, although not very wellfunded, program by 1990. More significant were the contributions of Centre d'Etudes du Polymorphisme Humain (CEPH) and Généthon. CEPH, founded in 1983 by Jean Dausset, maintained a collection of DNA donated by intergenerational families to help in the study of hereditary disease; Jean Weissenbach led an international effort to construct a complete genetic map of the human genome using the CEPH collection; later, with funding from the French muscular dystrophy association

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(AFM), director Daniel Cohen set out to construct a YAC clone library for physical mapping and oversaw the launching of Généthon in 1991 as an industrial-sized mapping and sequencing operation funded by the AFM. The U.K.'s genome project received its official start in 1989 although Sydney Brenner had commenced genome research at the Medical Research Council (MRC) laboratory several years before this. MRC funding was supplemented with private monies from the Imperial Cancer Research Fund, and later, the Wellcome Trust. The Sanger Centre, led by John Sulston and funded by Wellcome and the MRC, opened in October 1993. A combined four-year, 15-million-euro genome program by the European Community (E.C.) commenced in 1990. Germany, its citizens all too aware of abuses in the name of genetics, lagged behind other European countries: although individual researchers received government funds for genome research in the late-1980s and participated in the E.C. initiative, no actual national genome project was undertaken until 1995 (Kahn 1996). Japan, ahead of the U.S. in having funded the development of automated sequencing technologies since the early 1980s, was the major genome player outside the U.S. and Europe with several government agencies beginning small-scale genome projects in the late-1980s and early- 1990s, but a frequent target of U.S. criticism for the size of its investment relative to GNP.^[8] China was the latecomer on the international scene: with 250 million yuan (\$30 million) over three years from government and industry, the Chinese National Human Genome Center with branches in Beijing and Shanghai opened in July 1998, and was followed in 1999 by the Beijing Genomics Institute.^[9]

As 1998, the last year of the revised five-year plan and midpoint of the project's projected 15-year span, approached, many mapping goals had been met. In 1994, Généthon completed a genetic map with more than 2000 microsatellite markers at an average spacing of 2.9 cM and only one gap larger than 20 cM (Gyapay et al. 1994), though the genetic mapping phase of the project did not finally come to a close until March 1996 with

publication of comprehensive genetic maps of the mouse and human genomes in Nature: the mouse map produced by scientists at Whitehead-MIT Center for Genome Research contained 7,377 genetic markers (both microsatellites and RFLPs) with an average spacing of 0.2 cM (Dietrich et al. 1996); the human map produced by scientists at Généthon contained 5,264 microsatellite markers located to 2335 positions with an average spacing of 1.6 cM (Dib et al. 1996). Physical mapping was on track: in 1995, a physical map with 94 percent coverage of the genome and STS markers at average intervals of 199 kb was published (T. Hudson et al. 1995), as was CEPH's updated physical map of 225 YAC contigs covering 75 percent of the genome (Chumakov et al. 1995); however, bacterial artificial chromosomes (BACs), developed in DOE-funded research at Caltech in 1992 (Shizuya et al. 1992), soon replaced YACs because of their greater stability in propagating DNA for sequencing. Sequencing itself presented more of a challenge. The genomes of the smallest model organisms had been sequenced. In April 1996, an international consortium of mostly European laboratories published the sequence for S. cerevisiae which was the first eukaryote completed, with 12 million base pairs and 5,885 genes and at a cost of \$40 million (Goffeau et al. 1996). In January 1997, University of Wisconsin researchers completed the sequence of E. coli with 4,638,858 base pairs and 4,286 genes (Blattner et al. 1997). However, despite ramped-up sequencing efforts over the past several years at the Sanger Centre and NHGRI-funded centers (the NCHGR had been elevated to the status of a research institute in 1997 and renamed the National Human Genome Research Institute), with only three percent of the human genome sequenced, sequencing costs hovering at \$.40/base, and the desired highoutput not yet achieved by the sequencing centers, and about \$1.8 billion spent, doubts existed about whether the target date of 2005 could be met.

Suddenly, the HGP found itself challenged by sequencing plans from the private sector. In May 1998, TIGR's Venter announced he would partner

with Michael Hunkapiller's company Applied Biosystems (ABI), a division of Perkin-Elmer Corporation which manufactured sequencing machines, to form a new company which would sequence the entire genome in three short years and for a fraction of the cost. The foreseen profits rested in the construction of a "definitive" database that would outdo Genbank by integrating medical and other information with the basic sequence and polymorphisms. The company, based in Rockville, MD and later named Celera Genomics, planned to use "whole-genome shotgun" (WGS) sequencing, an approach different from the HGP's. The HGP confined the shotgun method to cloned fragments already mapped to specific chromosomal regions: these are broken down into smaller bits then amplified by bacterial clones, sequences are generated randomly by automated machines, and computational resources are used to reassemble sequence using overlapping areas of bits. Shotgunning is followed by painstaking "finishing" to fill in gaps, correct mistakes, and resolve ambiguities. What Celera was proposing for the shotgun method was to break the organism's entire genome into millions of pieces of DNA with high-frequency sound waves, sequence these pieces using hundreds of ABI's new capillary model machines, and reassemble the sequences with one of the world's largest civilian supercomputers without the assistance provided by the preliminary mapping of clones to chromosomes. When WGS sequencing was considered as a possibility by the HGP, it was rejected because of the risk that repeat sequences would yield mistakes in reassembly.^[10] But Venter by this time had successfully used the technique to sequence the 1.83 million nucleotide bases of the bacterium Hemophilus influenzae-the first free-living organism to be completely sequenced—in a year's time (Fleischmann et al. 1995).^[11]

Race to the genome

The race to sequence the genome was on. The publicly-funded scientists downplayed the media image of a race often over the next couple of

years, but they were certainly propelled by worries that funding would dry up before the sequence was complete given private sector willingness to take over and that the sequence data would become proprietary information-the Bermuda Accord, agreed to in February 1996 by the world's major sequencing laboratories which at the time included Venter's TIGR, required the public release of sequence data every 24 hours. Wellcome more than doubled its funds to the Sanger Centre (to £205 million) and the center changed its goal from sequencing one-sixth of the genome to sequencing one-third, and possibly one-half (Dickson 1998). The NHGRI and DOE published a new five-year plan for 1998-2003 (Collins et al. 1998). The plan moved the final completion date forward from 2005 to 2003 and aimed for a "working draft" of the human genome sequence to be completed by December 2001. This would be achieved by delaying the finishing process, no longer going clone-by-clone to shotgun, reassemble, and finish the sequence of one clone before proceeding to the next. A physical map of 41,664 STS markers was soon published (Deloukas et al. 1998), and so the physical mapping goal was met, but with only six percent of the human genome sequence completed, the plan called for new and improved sequencing technologies which could increase the sequencing capacity from 90 Mb per year at about \$.50 per base to 500 Mb per year at no more than \$.25 per base. Goals for completing the sequencing of the remaining model organisms were also set: December 1998 for C. elegans which was 80 percent complete, 2002 for D. melanogaster which was nine percent complete, and 2005 for M. *musculus* which was still at the physical mapping stage.

An interim victory for the publicly-funded project followed when, on schedule, the first animal sequence, that of *C. elegans* with 97 million bases and 19,099 genes, was published in *Science* in December 1998 (*C. elegans* Sequencing Consortium 1998). This was the product of a 10-year collaboration between scientists at Washington University (headed by Bob Waterston) and the Sanger Centre (headed by John Sulston), carried

out at a semi-industrial scale with more than 200 people employed in each lab working around the clock. In March 1999, the main players-the NHGRI, Sanger Centre, and DOE-advanced the date of completion of the "working draft": five-fold coverage of at least 90 percent of the genome was to be completed by the following spring (Pennisi 1999; Wadman 1999). This change reflected improved output of the new model of automated sequencing machines, diminished sequencing costs at \$.20 to \$.30 per base, and the desire to speed up the release of medically relevant data. NHGRI would take responsibility for 60 percent of the sequence, concentrating these efforts at only three centers with Baylor, Washington University, and Whitehead-MIT sharing \$81.6 million over the ensuing 10 months; 33 percent of the sequence would be the responsibility of the Sanger Centre whose funds from Wellcome increased from \$57 million to \$77 million for the year; and the remaining sequence would be supplied by the DOE's Joint Genome Institute (JGI) in Walnut Creek, CA into which its three centers had merged in January 1997. The smaller international centers involved in sequencing were not consulted on this restructuring, but were later brought on board on the condition that they could keep up with the pace. The first chromosomes to be completed (and this was to finished, not working draft, standards) were the two smallest: the sequence for chromosome 22 was published by scientists at the Sanger Centre and partners at University of Oklahoma, Washington University in St. Louis and Keio University in Japan in December 1999 (Dunham et al. 1999); the sequence for chromosome 21 was published by an international consortium of mostly Japanese and German labs-half at RIKEN-in May 2000 (Hattori et al. 2000). The remaining chromosomes lagged behind, though the DOE announced completion of working drafts of chromosomes 5, 16, and 19 with threefold coverage in April 2000. The progress made by the publicly-funded project could be monitored because sequence data were released at 24hour intervals, but Celera's progress was more difficult to assess. HGP scientist Maynard Olson charged that Celera was doing "science by press conference" (in Davies 2002, p. 153). Certainly, Celera's press conferences gave the impression it was ahead in the race: on 10 January 2000 the company announced completion of 90 percent of the human genome sequence, and on 6 April 2000 the company announced completion of three-fold coverage of the DNA of one male donor. But there was also evidence that Celera did remain a threat: the validity of the WGS sequencing approach was demonstrated in March 2000 when Celera and the (publicly-funded) Berkeley Drosophila Genome Project published the sequence of *D. melanogaster* of about 180 Mb (Adams et al. 2000).

In June 2000, the contest ended in what appeared to be a tie for the prize, but was more an arranged truce. On 26 June 2000, Collins, Venter, and the DOE's Ari Patrinos joined U.S. President Bill Clinton (and British Prime Minister Tony Blair by satellite link) at a White House press conference to announce that the human genome had been sequenced. That Collins and Venter even shared the limelight on that day was itself a tremendous feat. The negotiated draw at the finish line permitted HGP scientists to save face and their upstart competitor to minimize the risk of alienating university-based researchers and losing their business. The agreement between parties included eventual simultaneous publication of their results. However, not only had results not yet been readied for publication, neither of the two sequence maps was complete (Pennisi 2000). The HGP had not met its previous year's goal of a working draft covering 90 percent of the genome: Collins reported that ordered BACs existed for 97 percent of the genome and that BACs for 85 percent of the genome had been sequenced, with 24 percent of the genome sequence in finished form, 22 percent of the genome sequence in near-finished form, and 38 percent of the genome sequence in provisional form. Assisted by its researchers' access to HGP data stored on public databases, Celera's efforts were accepted as being further along: the company's press release that day announced completion of the "first assembly" of the human

genome with 99 percent coverage. An editorial in Nature described the fanfare of 26 June as an "extravagant" example-one reaching "an all-out zenith or nadir, according to taste"-of scientists making public announcements not linked to peer-reviewed publication, here to bolster share prices (Celera) and for political effect (the HGP) given the "months to go before even a draft sequence will be scientifically useful" (Anonymous 2000, p. 981). The peer-reviewed publications came almost eight months later. Plans for joint publication in Science broke down when terms of agreement over data release could not be negotiated: Science's editors were willing to publish Celera's findings without Venter meeting the standard requirement that the sequence data be submitted to GenBank; Celera would instead make the data available on its own website. Press conferences in London and Washington, D.C. on 12 February preceded publications that week-by HGP scientists in Nature on 15 February 2001 and by Venter's team in Science on 16 February 2001. The HGP draft genome sequence, prepared based on map and sequence data available on 8 October 2000, covered about 94 percent of the genome, with about 25 percent in the finished form already attained for chromosomes 21 and 22. Indeed, the authors themselves described it as "an incomplete, intermediate product" which "contains many gaps and errors" (International Human Genome Sequencing Consortium 2001, p. 871). The results published by Celera, based on assemblies completed on 1 October 2001 using two different computational methods, had 84-90 percent of the genome covered by scaffolds at least 100 kb in length, with the composition of the scaffolds averaging 91-92 percent sequence and 8-9 percent gaps, leaving 93,857-105,264 gaps in total (Venter et al. 2001). In the end, Celera's published genome assembly made significant use of the HGP's publicly available map and sequence data, which left open the question whether WGS sequencing alone would have worked.^[12]

Since the gaps in the sequence were unlikely to contain genes, and only genes as functional segments of DNA have potential commercial value,

Celera was happy to move on and leave these gaps for the HGP scientists to fill in. Celera was faced with deciding what sort of company it would be: sequences from three different mouse strains were added to help attract subscribers to its database, and a brief foray was made into proteomics, but Venter resigned as CEO in January 2002 with the company's decision to focus on drug discovery rather than information (Davies 2002). Despite being timed to coincide with celebrations of the 50th anniversary of the Watson-Crick discovery of the double-helical structure of DNA, there was less fanfare surrounding the official date of completion of the HGP in April 2003, two years earlier than had been anticipated at the time of its official launch in October 1990, and several months earlier than called for in the most recent five-year plan. Americans had terrorism and war on their minds. In the end, sequencing -the third phase of the publicly-funded project-was carried out at 16 centers in six countries by divvying up among them sections of chromosomes for sequencing. 85 percent of the sequencing, however, was done at the five major sequencing centers (Baylor, Washington University, Whitehead-MIT, Sanger Center, and DOE's JGI), with the Sanger Centre responsible for nearly one-third. The cost was lower than anticipated, with \$2.7 billion spent by U.S. agencies and £150 million spent by Wellcome Trust. The "finished" reference DNA sequence for Homo sapiens-all 3.1 billion nucleotide bases-is publicly accessible on the Internet (NCBI Human Genome Resources). If the As, Ts, Cs, and Gs of the genome sequence were printed in standard type, they would fill 75,490 pages of the New York Times (Wade 2003).^[13]

In the project's early years, Norton Zinder, who chaired the NIH's Program Advisory Committee for the Human Genome, characterized it in this way: "This Project is creating an infrastructure for doing science; it's not the doing of the science per se. it will provide the biological community with the basic materials for doing research in human biology" (in Cooper 1994, p. 74). The published human genome reference

sequences are part of that infrastructure, serving as tools for investigating human genetic variation. So far gene identification has been successful for the single genes of large effect implicated in rare Mendelian disorders. Difficulties arise for identifying the multiple genes of variable effect that interact with nongenetic factors in more common, complex conditions and for understanding the physiological processes associated with the development of these phenotypes. One approach to overcoming these difficulties focuses on relatively genetically homogeneous populations with members for whom extensive clinical data are available, as in the case of the Icelandic genome project, and basically extends the methods used for linkage mapping for diseases within families. Another approach is to conduct large-scale case-control association studies between phenotypes of interest and genetic markers. For both these approaches, single nucleotide polymorphisms (SNPs) are preferred as markers over the microsatellites used for genetic and physical mapping by the HGP. Worried about the private sector's efforts to patent SNPs, which would make them costly to use for research, the NHGRI-DOE's five-year plan for 1998-2003 included the goal of mapping 100,000 SNPs by 2003 (Collins et al. 1998). The development of a public database of SNPs received a \$138 million push from the International HapMap Project, a three-year public-private partnership completed in 2005 that mapped variation in four population groups. The NHGRI's involvement in the HapMap Project was part of the continuing leadership role in genome research it envisioned for itself upon completion of the HGP (Collins et al. 2003). Other projects include ENCODE, which began as a pilot project to study gene function by analyzing one percent of the genome and is now looking at the remaining 99 percent, and more recently, clinENCODE, in which disease risk is being calculated for 400 people based on the corresponding one percent of the genome as a step toward personalized medicine. However, the infrastructure of mapping and sequencing technologies developed as part of the HGP-especially the ability to

sequence entire genomes of organisms—has changed the way biology, not just human biology, is done. It is now recognized that genome structure by itself tells us only so much. In functional genomics, the interest is in how genomes—not just individual genes anymore function. By studying the coordinated expression of the genome's various segments in different tissues at different times, researchers are coming to better understand organismal development. In comparative genomics, the study of genomic structure and function in different species is bringing about similar gains in understanding evolution. And genomics is now complemented by the field of proteomics which studies the structure and function of all of an organism's proteins, called the proteome.

2. Philosophy and the Human Genome Project

At the June 2000 White House press conference, President Clinton compared the feat of mapping and sequencing the human genome to the mapping of the Northwest Passage by early-nineteenth century explorers Meriwether Lewis and William Clark:

Nearly two centuries ago, in this room, on this floor, Thomas Jefferson and a trusted aide spread out a magnificent map, a map Jefferson had long prayed he would get to see in his lifetime. The aide was Meriwether Lewis and the map was the product of his courageous expedition across the American frontier, all the way to the Pacific. It was a map that defined the contours and forever expanded the frontiers of our continent and our imagination.

Today the world is joining us here in the East Room to behold the map of even greater significance. We are here to celebrate the completion of the first survey of the entire human genome. Without a doubt, this is the most important, most wondrous map ever produced by humankind. Clinton continued on to say that he considered this "epoch-making triumph of science and reason" to be merely a starting point. Three "majestic horizons" lay immediately ahead: by 2003, production of a final version of the sequence map that would be complete and accurate; biotechnological development in the private sector based on the identification of all human genes and their functions; and ethical respect for "our oldest and most cherished human values" to ensure that genome science benefits "all citizens of the world," protects privacy, and prevents discrimination (White House 2000).

Clinton's comparison of the human genome sequence map to Lewis and Clark's map of the Northwest Passage is perhaps less gratuitous than it might appear. Some members of the 1804-1806 expedition, the "Corps of Discovery," sought to obtain natural scientific and anthropological knowledge over the course of their travels. The HGP shares the Enlightenment ideals of this period, especially the faith in scientific progress, the goal of systematic knowledge, and the confidence that universal benefits for humanity would ensue from the scientific pursuit of truth. Scientist Leroy Hood expressed the belief that "we will learn more about human development and pathology in the next twenty-five years than we have in the past two thousand" (1992, p. 163). He predicted that the HGP would facilitate movement from a reactive to preventive mode of medicine which would "enable most individuals to live a normal, healthy, and intellectually alert life without disease" (p. 158). The Lewis and Clark journey was an important symbol for encouraging Americans to move westward (the frontier was declared gone by 1890); similarly, "getting" the genome was represented by HGP proponents as a "frontier" of knowledge that, like the moon landing, needed to be conquered. But most important are the colonialist and economic aims associated with this early nineteenth-century "voyage of discovery." Jefferson sought to establish a U.S. presence beyond its borders, in lands long inhabited by peoples indigenous to the Americas and to which Spain had already

staked its claim. He made clear to Lewis that the principal aim of the journey was commercial: "The Object of your mission is to explore the Missouri river & such principal stream of it as by it's course and communication with the waters of the Pacific ocean, whether the Columbia, Oregon, Colorado or any other river may offer the most direct & practicable water communication across this continent for the purpose of commerce" (Discovering Lewis & Clark). The infrastructure to be developed with the HGP was similarly presented as an opportunity to "secure the leadership of the United States in biotechnology and present U.S. industry with a wealth of opportunities" (Hood 1992, p. 163). Legislative changes were enacted in the 1980s to encourage the commercial development of federally funded research: universities and other nonprofit institutions were allowed to apply for patents on such research and tax incentives were provided to the private sector to encourage investment. Although Lewis and Clark depended extensively throughout their journey on the assistance of Indians and French traders they encountered, they regarded the lands they covered as "virgin territory" that awaited the arrival of "civilized men" to be named and claimed. Similar attitudes are implicated in controversies over the commercialization of genomics research and intellectual property and patent rights: organizations representing indigenous peoples charge that the patenting of human genes and cell lines is a continuation of the "bioprospecting" and "biopiracy" carried out by multinational corporations in securing patents on medicinal and food uses of plants which have been long a part of traditional knowledge (Shiva 1996).

In the early years of the HGP, the DOE's David Galas expressed skepticism that ELSI-sorts of concerns were anything new: "there are no *new* problems. Issues concerning privacy, confidentiality, and discrimination will become much more pressing once the Genome Project generates the tools to diagnose diseases presymptomatically. The *basic* problems, however, are not new—they will simply be exacerbated" (in

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Cooper 1994, p. 167). Although legal scholar George Annas agreed there were no new problems, he argued that the combination and degree of problems involved did make the HGP unique: "there are probably no unique issues raised by the Human Genome Initiative. On the other hand, this project raises all of the issues in a much more focused manner (certainly a difference in degree if not in kind), and the fact that all of these issues are implicated in the project may itself make the project societally unique" (1990, p. 640). Many of the issues are of interest to philosophers: these include conceptual questions pertaining to scientific knowledge itself and the ethical ramifications of such knowledge and related technological developments. Philosophers of science, ethicists, political theorists and philosophers working in other areas have benefited from ELSI-related funding. There is now a vast literature on human genome-related topics, and this entry can do no more than provide a synopsis regarding what questions have been asked, what range of responses has been offered, and what remains for philosophical attention and debate.

2.1 Conceptual Foundations of the Human Genome Project

2.1.1. Gene concept

Bets placed during the HGP over how many genes would be discovered, as well as surprise expressed when far fewer than the original estimate were found (about 25,000–30,000 rather than 100,000—the rice genome apparently has more genes!) (Normile and Pennisi 2002; Pennisi 2003), suggest that "gene"—a term introduced by Wilhelm Johannsen in 1909 names a well-defined concept. The report that because of alternate splicing each gene is responsible for three or four proteins makes the same assumption. As does drawing distinctions between normal and abnormal genes, or seeking to isolate disease genes. The assumption is not very well substantiated, however. Philosophers of biology recognize that the genes of classical genetics, molecular genetics, evolutionary genetics, and more recently developmental genetics do not necessarily map onto each other.^[14] Difficulties arriving at a definitive gene concept arise even when we confine ourselves to contemporary molecular biology. Evelyn Fox Keller (2000) points out an irony which has ensued from the HGP's successes: even though gene-talk is more pervasive than ever in the popular and scientific presses, the concept of the gene, whether defined structurally or functionally, has been "radically undermined" (p. 5). Keller provides this description of current laboratory practices: "As we listen to the ways in which the term is now used by working biologists, we find that the gene has become many things—no longer a single entity but a word with great plasticity, defined only by the specific experimental context in which it is used" (p. 69).

Recent philosophical efforts to define genes have sought to capture these practices. C. Kenneth Waters (1994) recognizes that specific research contexts determine whether genes are considered to include introns as well as exons, or regulatory or promoter regions as well as open reading frames (ORFs), but argues that what remains "fundamental" across these contexts is the concept of a gene as a stretch of DNA the linear sequence of which provides a template for a gene product, whether mRNA transcript or polypeptide. Because of problems posed for Waters' account by mRNA splicing and editing, Eva Neumann-Held (1999) recommends replacing the "classical molecular gene concept" of a stretch of DNA coding for a single polypeptide with a "molecular process gene concept" which includes not just the relevant stretches of DNA but the entire cellular context in which polypeptides are produced. Lenny Moss (2003) identifies two gene concepts: the preformationist gene, Gene-P, defined by its relationship to a phenotype, is of instrumental utility for molecular geneticists-for example, the BRCA1 gene is used to predict breast cancer risk; the epigenesist gene, Gene-D, defined by its molecular sequence, serves as a "developmental resource" in providing a template for RNA and protein synthesis but is indeterminate with respect to phenotype since this depends on other developmental resources and the cellular and extracellular contexts.^[15] Paul Griffiths and Karola Stotz (2006) distinguish three gene concepts: "instrumental genes" remain important in molecular genetics when relationships between genotype and phenotype are under investigation; "nominal molecular genes" are specific DNA sequences annotated by researchers as genes for structural reasons such as presence of ORFs; "postgenomic molecular genes" are not defined by structure but "by the way DNA sequences are used in particular cellular and broader contexts" (p. 515).

Given this context-dependence in what genes are considered to be and do, it seems that pluralism has become the order of the day, for genes as for species. Along these lines, John Dupré (2004) advocates "an atheoretical pluralism" that abandons any pretence to a "theoretical core to the concept": simply, "a gene is any bit of DNA that anyone has reason to name and keep track of" (pp. 332–333).^[16] Keller (2000) agrees that the theoretical importance of genes has faded; she writes: "it seems evident that the primacy of the gene as the core explanatory concept of biological structure and function is more a feature of the twentieth century than it will be of the twenty-first" (p. 9). She forecasts the emergence of new language; this is a situation for which Philip Kitcher believed molecular biology was ripe even 15 years ago when he wrote: "it is hard to see what would be lost by dropping talk of genes from molecular biology and simply discussing the properties of various interesting regions of nucleic acid" (1992, p. 130). Keller believes that gene-talk has served a purpose though, providing a flexibility which permits communication across those specific experimental practices within which "gene" attains precision. Hans-Jörg Rheinberger (2000) takes this argument one step further: gene concepts are not merely useful in spite of their ambiguity, they are useful in virtue of their ambiguity because, as "tools of research, they must reach out into the realm of what we do not yet know" (p. 223). He reminds us

that this is nothing new: "The spectacular rise of molecular biology has come about without a comprehensive, exact, and rigid definition of what a gene is" (p. 222). Keller's and Rheinberger's views present an evident challenge to philosophical intuitions that scientific practice is furthered by arriving at precise definitions of basic concepts.

2.1.2 Identity and difference

Early in the debates surrounding plans for the HGP, questions arose concerning what it means to map and sequence the human genome-"get the genome," as Watson (1992) put it. About these concerns, McKusick (1989) wrote: "The question often asked, especially by journalists, is 'Whose genome will be sequenced?' The answer is that it need not, and surely will not, be the genome of any one person. Keeping track of the origin of the DNA that is studied will be important, but the DNA can come from different persons chosen for study for particular parts of the genome" (p. 913). The HGP and Celera reference sequences are indeed composites based on chromosomal segments that originate from different individuals: the sequence in any given region of the genome belongs to a single individual, but sequences in different regions of the genome belong to different individuals. However, in both cases, the majority of the sequence originates from just one person. As HGP sequencing efforts accelerated, concerns arose that only four genomes, a couple of which belonged to known laboratory personnel, were being used for physical mapping and sequencing (Marshall 1996b). The decision was made to construct 10 new clone libraries for sequencing with each library contributing about 10 percent of the total DNA. In the end, 74.3 percent of the total number of bases sequenced was derived from a single clone library-that of a male, presumably from the Buffalo area; seven other clone libraries contributed to an additional 17.3 percent of the sequence (International Human Genome Sequencing Consortium 2001, p. 866). A similar proportion-close to 71 percent-of the Celera sequence belongs to just one male even though five ethnically diverse donors were selected; incredibly enough, rumors have been confirmed that this individual is Venter himself (McKie 2002).

The deeper question, of course, is how we might understand a single human genome sequence, a composite that belongs to no actual individual in its entirety and only a handful of individuals in its parts, to be representative of the entire species. This seems to ignore the extensive genetic variability which exists. The functional equivalence of many DNA polymorphisms led two early critics of the HGP to argue that "there simply is no such entity as a 'representative sequence' or the human (or any) genome" making it "fallacious and even dangerous to call any one 'normal'" (Sarkar and Tauber 1991, p. 691). Another critic pointed out that problems with the idea of a representative sequence persist even when consideration is limited to DNA differences that are not functionally equivalent but related to health and disease: the sequence will contain unknown defective genes (since no one, including donors, is free of these), there is a heterogeneity of mutations even in so-called single gene diseases, and it is impossible to identify the genetic basis of a disorder simply by comparing the sequences of sick and well people since there will be many differences between them (Lewontin 2000 [1992]). For Gilbert (1992), these criticisms of representativeness arise from a failure to appreciate the difference between the approaches of molecular biologists who attend to similarities and evolutionary biologists who attend to differences within the species: "The human genome project ... is directed toward a molecular biologist's view of a species rather than a population biologist's view. The latter views a species as the envelope of all possible variants that can breed together; the importance of that envelope is that different aspects of a species population will be drawn forth if you change the environment. Molecular biologists generally view the species as a single entity, sharply defined by a set of genes and a set of functions that makes up that entity" (p. 84). Gilbert held that the two

approaches are consistent with each other, but many evolutionist critics of the HGP—both scientists and philosophers—did not, deriding the aims of mapping and sequencing the human genome as a throwback to antievolutionary, preDarwinian, typological, and essentialist thinking.^[17] The functional approach of molecular biologists alluded to by Gilbert is said to represent genetic variation in improperly normative ways, whereas "in evolutionary biology, variation is not the same as deviation" (Hull 1994, p. 208). When molecular geneticists view mutations as abnormal, not in the sense that they are rare or a change in form, but as "errors" in the genetic code or "damage" to the genome's proper structure, they impose an arbitrary a priori categorization: "it is genetic 'errors' that made us as a biological species: we humans are integrated aggregates of such 'errors.' Genetic variation is the source of evolution; it is the reason why there could be primates and not just protists or their precursors" (Limoges 1994, p. 124).

There are related worries that the human genome reference sequence will arbitrate a standard of genetic normality; for example, the application of concepts like "genetic error" and "damage" to the genome institutes a call for correction or repair (Limoges 1994; also Murphy 1994). McKusick (1989) has defended the HGP's approach as "consistent with that of most biological research which depends on a few, and even on single individuals, to represent the whole, and with the fact, recognized by geneticists, that there is no single normal, ideal, or perfect genome" (p. 913). However, the normal-abnormal distinction is fundamental to the structure-function studies of proximate fields of biology like physiology and molecular genetics, and while McKusick is no doubt correct to say that geneticists accept that there is no single normal, ideal, or perfect genome, this does not mean that individual DNA sequences are not constituted as normal or abnormal based on their functional significance or that entire genomes are not deemed to fall inside or outside of an acceptable range. Indeed, the 1988 OTA report on the HGP recommends the "eugenic use of genetic information ... to ensure ... that each individual has at least a modicum of normal genes" (p. 85). It is little wonder that many worry that as an increasing number of mutations are identified and tested for, the range of what is considered normal may narrow, with diminished tolerance for those people who lie outside this range. And there can be no reassurance that judgments of health and disease, normality and abnormality, manage to escape normativity by being transported to the level of the genome; instead, they carry with them any social values and cultural biases that are implicated at the higher level. Says critic Ruth Hubbard (in Holloway 1995, p. 50): "I have gone out on a limb by saying that most people in our culture are very judgmental about women who terminate a pregnancy because of sex. How different is that from terminating a pregnancy because of Down syndrome?"

With the HGP reference sequence available as a basis for comparison, attention has shifted to the genetic variation within the species that evolutionist critics accused the project at the outset of ignoring. Humans have been found to be 99.9 percent alike, with common sequence variants occurring every 1000 bases. There is interest in identifying the sites of the genome where variation occurs, the frequency of these differences, and their significance. The social significance attaching to such research was foreseen during the early years of the project. Scientist David Baltimore predicted that the HGP would reveal that the belief that "we are all equal, all the same" is a myth: "We are going to have to come to terms with the fact that we are all born with different talents and tendencies" (in Cooper 1994, p. 320). Similarly, philosopher Marc Lappé (1994) raised the possibility that the HGP could reveal group differences-with sequences localized to particular groups or varying in frequency among groups-and that any such differences in the genetic lottery would raise significant ethical implications for health care and social policy.^[18] But the conceptualization of this variation also presents challenges-for example,

in distinguishing between normal and abnormal genetic variation (Gannett 2003a), or drawing population boundaries in the constitution of individual versus group differences (Gannett 2003b). Pharmaceuticals are the most powerful engine driving post-HGP diversity research, and though "personalized medicine" was touted as a benefit of the HGP, en route, a detour via the study of group genetic differences has been taken. For example, the International HapMap Project, in order to compile a map adequately dense with SNP markers to permit the identification of genes implicated in common diseases and drug responses, sampled the DNA of four populations (European-Americans in Utah, Yoruba in Ibadan, Nigeria, Japanese in Tokyo, and Han Chinese in Beijing).^[19] Likely due to lessons learned from the difficulties experienced by the Human Genome Diversity Project (see Reardon 2004), attempts were made to involve representatives of these groups in the planning of research through "community engagement" and "community consultation." These efforts raise conceptual questions not only about the relations between what are ostensibly distinct social and biological groups (Gannett 2003b, Juengst 1998), but what makes a "community" (Davis 2000). Now that "group" genetic differences have become of interest to more than just evolutionary biologists and population geneticists, impetus is provided to longstanding debates about whether race is biologically real or socially constructed and more recent ones concerning the appropriateness of the use of racial categories in biomedical research (Gannett 2005; Root 2003).

2.1.3 Essentialism and genetic reductionism

Various HGP proponents told us that we would discover "our human essence" in the genome. According to Dulbecco (1986), "the sequence of the human DNA is the reality of our species" (p. 1056); Gilbert is quoted as saying "sequencing the human genome is like pursuing the holy grail" (in Lee 1991, p. 9); on the topic of his decision to dedicate three percent of HGP funds to ELSI, Watson writes: "The Human Genome Project is

much more than a vast roll call of As, Ts, Gs, and Cs: it is as precious a body of knowledge as humankind will ever acquire, with a potential to speak to our most basic philosophical questions about human nature, for purposes of good and mischief alike" (with Berry 2003, p. 172).

There are theological worries about a genetic reductionism that suggests that we are no more than our smallest material parts-the bits of DNA that make up the genome. For example, Leon Kass, chairman of the President's Council on Bioethics from 2001 to 2005, decries, with arrival of "the age of genetic technology," "the erosion, perhaps the final erosion, of the idea of man as noble, dignified, precious or godlike, and its replacement with a view of man, no less than of nature, as mere raw material for manipulation and homogenization" (2002, p. 138). Collins, an evangelical Christian, doesn't share such worries; he is quoted in the Los Angeles Times as saying: "God is not threatened by all this. I think God thinks it's wonderful that we puny creatures are going about the business of trying to understand how our instruction book works, because it's a very elegant instruction book indeed" (Gosselin 2000). Of course, this particular religious world view is countered by an evolutionist one held by other scientists. Gilbert's "holy grail" is not so holy after all; he believes that the HGP reveals our place amidst the interconnectedness of all life forms: "The data base of the human genome, coupled with our knowledge of the genetic makeup of model organisms, promises to reveal patterns of genes and to show us how we ourselves are embedded in the sweep of evolution that created our world" (1992, p. 97).

A more secular philosophical concern about essentialism is tied to longstanding debates in philosophy of biology about species (see Erefshefsky 1992). Gilbert (1992) foresaw from the HGP a DNA-based definition of *Homo sapiens*: "At the end of the genome project, we will want to be able to identify all the genes that make up a human being. For example, we will compare the sequences of the human and the mouse and

be able to determine the genes that define a mammal by this comparison.... So by comparing a human to a primate, we will be able to identify the genes that encode the features of primates and distinguish them from other mammals. Then, by tweaking our computer programs, we will finally identify the regions of DNA that differ between the primate and the human-and understand those genes that make us uniquely human" (p. 94). While it is true that any stretch of DNA that belongs to all and only humans would be among those differences found by comparing a single human genome sequence to a single nonhuman primate or mouse genome sequence, any "uniquely human" differences could not be distinguished from the others without extensive infra- and inter-specific population studies which are not part of the HGP. Even if such population studies were carried out, Gilbert's assumptions about species essentialism-that species can be defined or represented by properties (in this case, certain stretches of DNA) universally shared among, and particular to, their members-have long been challenged by philosophers of biology (Gannett 2003a; Robert and Baylis 2003). Because evolution is a gradual process where species are constantly undergoing change, Aristotelian (essentialist) definitions of species need to be abandoned; from an evolutionary perspective, in David Hull's (1994) words: "The essence of a particular species is to have no essence" (p. 215). Species should instead be defined as cluster concepts (Hull 1965) or recognized to be individuals (i.e. spatio-temporally restricted, historically contingent particulars) to which organisms belong as parts, and not classes, sets, or natural kinds at all (Ghiselin 1974; Hull 1978).

Besides these attempts to reduce species to beanbags of genes, genetic reductionism enters in attempts to explain cellular or organismal properties solely in terms of genes, or entire organisms in terms of genomes. Gilbert (1992) endorses an essentialism of this sort as well: "The information carried on the DNA, that genetic information passed down from our parents," he writes, "is the most fundamental property of

the body" (p. 83), so much so, in fact, that "one will be able to pull a CD out of one's pocket and say, 'Here is a human being; it's me!'" (p. 96). The social prevalence of this representation of the genome as the "most fundamental" aspect of the individual means that genetic information has a particularly acute impact on self-identity and self-understanding (Quaid 1994). Another genome scientist Eric Lander (1996) characterizes the HGP as "the 20th century's version of the discovery and consolidation of the periodic table" with the genes "elements" and gene variants responsible for disease susceptibilities "isotopes" (pp. 536-537). The probable social consequence of this beanbag conception of the organism, combined with a concept of genetic disease that relocates the locus of disease from organism to genome, is the direction of technological fixes at the genome (Keller 1994). When these technological fixes include prenatal genetic screening and the possible modification of IVF embryos, it is suggested that genetic reductionism contributes to the commodification of children by making them an instrument of parental desire (Darnovsky 2001). The relevant notion of "reduction" at play here is the explanation of wholes in terms of parts. As Sahotra Sarkar (1998) notes, it is important to distinguish between genetic reductionism and physical reductionism: "From the point of view of physical reductionism, DNA enters the molecular milieu on par with proteins or, for that matter, lipids or any other molecules that are found in living organisms. Physical reductionism does not require any assumption about the primacy of DNA or of genes in the explanation of biological behavior" (p. 174). The reduction of organisms to their genomes by molecular geneticists takes yet further molecular biology's-and, more generally, proximate biology's -reduction of organisms to their constituent physical parts in a way that effaces the contexts (provided by populations and environments) in which organisms develop (Griesemer 1994). Definitions of health and disease attach to organisms and their physiological processes in particular environments and cannot simply be relocated to the level of the genome

(Limoges 1994; Lloyd 1994). It is wrong to presume that diseases become more objectively defined entities once they receive a genetic basis since social and cultural values implicated in designations of health and disease can merely become incorporated at the level of the genome, in what counts as a normal or mutant gene.

There is an additional sense in which genetic reductionism is implicated in the HGP, and Gilbert makes reference to this as well. This is the sense, familiar to philosophers of science, of intertheoretic reduction, whereby (usually) higher-level theories are said to be reduced by lower-level ones insofar as these lower-level theories explain/predict the phenomena of the higher level. Gilbert (1992) foresaw that the HGP would furnish the basis for a "theoretical biology" in which from the genome's DNA sequence it would be possible to predict protein sequence, and from protein sequence it would be possible to predict three-dimensional protein structure-either from "first principles" based on energy calculations or from observed structural similarities of the building blocks-and from there make predictions about function, a predictability that Gilbert suggests would extend to individual organisms and their behavior, and might therefore be difficult to accept: "To recognize that we are determined, in a certain sense, by a finite collection of information that is knowable will change our view of ourselves" (p. 96). Gilbert seems to conflate epistemology with ontology, moving from genetic reductionism where genes suffice to predict or explain behavior to genetic determinism where genes are sufficient causes of behavior (see next section), but more importantly, even at the lowest level of organization, his vision faces formidable obstacles. Notwithstanding the protein folding problem and the need to consider gene regulation in order to proceed beyond the level of protein structure, there are significant difficulties in attempting even to predict the linear structure of proteins from sequence data alone: specifically, abilities are limited for recognizing transcription initiation sites and, in the presence of extensive RNA editing, the boundaries between introns LISA GANNETT

and exons and coding and noncoding segments of DNA (Sarkar 1998).^[20]

Molecular biology's technological capacity to manipulate the human genome brings society into something of an existentialist predicament. Science has tended to conceive human essence as a fixed object discoverable in nature. But a human essence embedded in manipulable genome is not immutable—it is created, not discovered. There is a very real sense in which in making the difficult choices we face—for example, those involved in prenatal genetic testing and germ-line manipulation—we really are choosing ourselves.^[21]

2.1.4 Genetic determinism and the nature-nurture controversy

Gilbert's reductionist vision of the sequenced human genome as "the grail" upon which a "theoretical biology" can be founded brings to the fore philosophical questions about genetic determinism. One might ask with Richard Lewontin (2000 [1992], p. 139), however rhetorically: "How is it that a mere molecule [DNA] can have the power of both selfreproduction and self-action, being the cause of itself and the cause of all other things?" Getting straight on genetic determinism is important. There is a long, ignoble history of marshalling ideological justification for unjust and oppressive social and political institutions and structures by appealing to the ostensibly scientific assertion that "human nature is fixed by our genes" (Rose et al. 1984; also Lewontin 1993).^[22] Critics of the HGP saw it as placing "the seal of approval from mainstream science" on hereditarianism, favoring nature over nurture like the eugenics of the early to mid-20th century, to promote a "technological fix" for social problems (Allen 1994, p. 164).^[23] However, with the HGP nearing completion and the availability of entire genome sequences for numerous organisms supporting the movement from structural to functional genomics, Keller -one such early critic-found that the deterministic and reductionistic assumptions underlying the HGP had actually been undermined by the research in molecular biology the HGP made possible: "What is most impressive to me is not so much the ways in which the genome project has fulfilled our expectations but the ways in which it has transformed them.... Contrary to all expectations, instead of lending support to the familiar notions of genetic determinism that have acquired so powerful grip on the popular imagination, these successes pose critical challenges to such notions" (2000, p. 5).

Yet, DNA is still portrayed as fundamental: in a public lecture held in celebration of the completion of the HGP, Collins characterized the HGP as "an amazing adventure into ourselves, to understand our own DNA instruction book, the shared inheritance of all humankind."^[24] While virtually all biologists disavow genetic determinism today, it is not always so clear what exactly they are denying. Jonathan Kaplan (2000) identifies three different ways in which claims about genetic determinism might be understood: (i) as "complete information" where everything about us is viewed as predictable based on our genes; (ii) as "intervention is useless" where traits are said to be impervious to environmental changes; and (iii) as traits that are in some sense primarily, even if not wholly, genetic. Kaplan argues that when biologists disavow genetic determinism it is (ii) they have in mind (with phenylketonuria-PKU-frequently used as an example).^[25] According to Kaplan, (i) is easily seen to be "trivially false," and therefore not worth disavowing-yet, this resembles Laplacian determinism's concern with predictability, and as we have seen, Gilbert seems to be making such a claim. Despite their disavowals of genetic determinism, Kaplan finds that biologists often adhere to (iii); however, the basis for the primacy of genes remains to be understood. Questions about genetic determinism and Collins' representation of the sequenced human genome as "our own DNA instruction book"-which suggests an asymmetry between genetic and nongenetic causes-need to be approached at several different levels: cellular, organismal, and societal.^[26]

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At the cellular level, the book is said to contain "the genetic instructions for the entire repertoire of cellular components" (Collins et al. 2003, p. 3). This genetic determinism at the cellular level is sustained by metaphors of Weismannism and DNA as "code" or "master molecule" (Griesemer 1994; Keller 1994). DNA is accorded causal priority over other cellular components in a couple of ways. One way is to treat DNA as temporally prior. This may be in a physical sense: Weismannism assumes that intergenerational continuity exists only for germ cell nuclei whereas somatic cells and germ cell cytoplasm arise anew in each generation. It may also be in the sense of a point of origin for the transfer of information: the central dogma of molecular biology, which represents a 1950s reformulation of Weismannism in terms of information theory, asserts that information travels unidirectionally from nucleic acids to protein, and never vice versa. The chief difficulty for these claims of temporal priority is of the chicken-and-egg variety: nucleic acids need proteins and other cellular components to make proteins (Smith 1992). Although it is fully accepted that the fertilized ovum contains the cytoplasmic contribution of at least the maternal germ cell, there persists a tendency in developmental genetics to focus on cytoplasmic (mitochondrial) DNA and to ignore the role of cytoplasmic proteins. It is also contentious whether amongst the cell's components only nucleic acids can be said to transmit information: for some philosophers, genetic coding plays a theoretical role at least at this cellular level (Godfrey-Smith 2000); for others, genetic coding is merely (and misleadingly) metaphorical, and all cellular components are potential bearers of information (Griffiths 2001; Griffiths and Gray 1994; Sarkar 1996). An additional way in which DNA is accorded causal priority lies in its treatment as ontologically prior: this is exemplified in Watson's description of DNA as "the most golden of molecules" (in Bodmer and McKie 1994, p. 10). Causal asymmetry provides a possible reason for privileging DNA on an ontological basis: provided all cellular

components necessary for protein synthesis are present, modification of the DNA sequence may be followed by a predictable and specifiable change in protein sequence, but the opposite will not occur. This difference could be conceived in terms of the Aristotelian distinction between formal and efficient causation and the accompanying metaphysical preferences for form over matter and mind over body that are deeply embedded in western philosophy. Keller (2000) describes how, in the discourse of "gene action" which arose between the mid-1920s and 1960s and culminated in Francis Crick's "central dogma," "the gene was bestowed with the properties of materiality, agency, life, and mind" and rendered "[p]art physicist's atom and part Platonic soul" (p. 47).^[27]

At the level of the organism, talk of genetic coding and the asymmetry between genetic and nongenetic causes such talk conveys, even when countenanced at the cellular level, are deemed less acceptable (Godfrey-Smith 2000). New research in functional genomics may well lead to less deterministic accounts even of so-called single gene disorders. For these, the concepts of penetrance and expressivity operate in ways which accommodate the one-one genetic determinist model where the mutation is necessary and/or sufficient for both the presence of the condition and confounding patterns of phenotypic variability. But the severity of even a fully penetrant condition like Huntington's disease seems to depend on not just genetic factors like the number of DNA repeats in the mutation but epigenetic factors like the sex of the parent who transmitted the mutation (Ridley et al. 1991).

At the level of individuals in society, when we consider complex conditions to which both genetic and environmental differences contribute —for example, psychiatric disorders or behavioral differences—gene-centrism persists. The April 1998 cover of *Life* captures the reader's attention: "WERE YOU **BORN** THAT WAY? Personality, temperament, even life choices. New studies show it's mostly in your genes." Leading

scientists have said similar things. At the outset of the HGP, Watson told us: "we used to think our fate is in our stars. Now we know, in large measure, our fate is in our genes" (in Jaroff 1989). Post-HGP, Watson seems unaffected by the changes that have so impressed Keller. While he introduces the recent book *Behavioral Genetics in the Postgenomic Era* by stating confidently that "with the arrival of the human DNA genome sequence and its attendant list of human genes, the experimental procedures will soon be on hand to finally settle the long contentious nature-nurture arguments" (p. xxii), the question seems already settled for him in his assertions that "children come into the world with fixed personalities" and "effective remedies for socially inappropriate behaviors" will best be carried out at the molecular level (in Plomin et al. 2003, p. xxii).

But notice the waffle words used by Watson and on the cover of Life: "in large measure" and "mostly in your genes." Everyone is an interactionist these days, in some sense of "interaction." Genes and environment, or nature and nurture, are recognized both to be necessary for development: by themselves, genes can't determine or do anything. Yet, theorists still seem to give the nod to one or the other, suggesting that it is mostly genes or mostly the environment, mostly nature or mostly nurture, that make us what we are. This implies that it is possible to apportion the relative contributions of each. Gilbert (1992) suggests this in his dismissal of a more simplistic version of genetic determinism: "We must see beyond a first reaction that we are the consequences of our genes; that we are guilty of a crime because our genes made us do it; or that we are noble because our genes made us so. This shallow genetic determinism is unwise and untrue. But society will have to wrestle with the questions of how much of our makeup is dictated by the environment, how much is dictated by our genetics, and how much is dictated by our own will and determination" (pp. 96-97). However, the assertion that the relative contributions of genes and environment, nature and nurture, can be

apportioned in this way is misleading if not outright false. As Lewontin argued in his classic paper on heritability, it is impossible to infer causal relations from the analysis of variance. The only legitimate exception is where there is "perfect or nearly perfect additivity between genotypic and environmental effects so that the differences among genotypes are the same in all environments and the differences between environments are the same for all genotypes" (1974, p. 408).^[28] Contrary to Watson's assertion, the replacement of quantitative with molecular genetic techniques cannot resolve the nature-nurture controversy because of the same problem that affects heritability measures: the context-dependence of genes as causes given the nonadditivity of gene-gene and geneenvironment interactions. Recent work in developmental systems theory (DST) which undermines any such attempts to apportion causal responsibility in organismal development makes clear why: traits are jointly determined by multiple causes, each context-sensitive and contingent (Griffiths and Gray 1994; Griffiths and Knight 1998; Oyama 1985; Oyama et al. 2001; Robert 2004).^[29]

When genetics enter philosophical debates about freedom and determinism, questions about moral and legal responsibility are central: if the genes a person happens to inherit can be said in some sense to determine her actions, is it legitimate to praise, blame, reward, or punish that person? Retributivism pulls in opposing directions: genetic predisposition to violent or criminal acts may suggest "a volitional disability that makes blame inappropriate" or "a permanence that invites blame" (Wasserman 2001, p. 304). The HGP is unlikely to enlighten or complicate these longstanding debates, however (Baron 2001). The thesis of universal causation (no uncaused events) and its implications for freedom are unaffected by genetics: it makes no sense to claim that all events have genetic causes, and were it to turn out that certain events— i.e. human behaviors or actions—have genetic causes, these pose no different a threat for freedom than their nongenetic counterparts. In

addition, genetic causes of behavior are likely to be tendencies or predispositions which do not necessitate their effects: for incompatibilists, genetic and nongenetic causes are jointly responsible for behaviors, and genetic determinism adds nothing to the challenge determinism already poses for freedom; for compatibilists, since a person's behavioral genetic tendencies or predispositions do not compel her to act in a certain way, they are no different than nongenetic (biological or environmental) tendencies or predispositions not of a person's own making. Of course, the general public—in voting booths, on juries, etc.—may be swayed more by genetic explanations given beliefs in genetic determinism fuelled by media reports of apparent discoveries of genes for this or that behavior.

2.1.5 Genetic explanations

The gene is a "cultural icon": in popular culture, from movies to cartoons to Dear Abby, quite apart from its biological and medical contexts, the gene has become "a symbol, a metaphor, a convenient way to define personhood, identity, and relationships in socially meaningful ways" (Nelkin and Lindee 1995, p. 16). Hardly a week goes by when we do not hear about a newly discovered gene for one thing or another. "Geneticization" is a term used to describe this phenomenon marked by an increasing tendency to reduce human differences to genetic ones (Lippman 1991).^[30] This tendency is accompanied by worries of critics that embracing a reductionist approach to medicine that conceives of human health and disease in wholly molecular or genetic terms individualizes these and detracts attention from our shared social and physical environments and the role of toxins, fast food, poverty, lack of access to health care, etc. (Nelkin and Tancredi 1989; Hubbard and Wald 1993). One of the justifications for spending several billion dollars on human genome research is the belief that genes are key determinants of not only rare Mendelian diseases like Huntington's disease or cystic fibrosis but common multi-factorial conditions like cancer, depression,

and heart disease. In Watson's words: "Some call New Jersey the Cancer State because of all the chemical companies there, but in fact, the major factor is probably your genetic constitution" (in Cooper 1994, p. 326).

Writes an early critic of the HGP: "Without question, it was the technical prowess that molecular biology had achieved by the early 1980s that made it possible even to imagine a task as formidable as that of sequencing what has come to be called 'the human genome.' But it was the concept of genetic disease that created the climate in which such a project could appear both reasonable and desirable" (Keller 1992, p. 293). Given that the development of any trait involves the interaction of both genetic and nongenetic factors, on what bases can genes be privileged as causes in order to claim that a particular disease or nondisease trait is "genetic" or caused by a "genetic susceptibility" or "genetic predisposition"? Does it make sense for HGP proponents like Bodmer to characterize even smoking-induced forms of cancer as genetic? "Cancer, scientists have discovered, is a genetic condition in which cells spread uncontrollably, and cigarette smoke contains chemicals which stimulate those molecular changes" (Bodmer and McKie 1994, p. 89).^[31] From the outset, we need to distinguish between genes conceived as causes of a trait's appearance in a given individual ("x is a gene for trait y in organism z" or "My three-pack-a-day Aunt Viv must have the gene that causes cancer") and genes as causes of differences in traits among individuals ("xis a gene for trait y in population z" or "Lots of people in my family smoke, but only Aunt Viv and Cousin Sal seem to have inherited the gene for cancer").^[32]

The logical interrelatedness of cause and effect—that is, whether a condition is necessary and/or sufficient for a given event to occur—is the approach taken to defining what makes a condition "genetic" in individuals. A strong sense of "genetic disease" is recognized when the genetic factor is both necessary and sufficient for the disease to arise

"regardless of environment" (Wulff 1984), or when the genetic factor is sufficient for the disease to present "in all known environments" (Kitcher 1996)—this latter definition recognizes that, in some cases, a disease may have nongenetic as well as genetic origins (since the genetic factor is sufficient but not necessary). "Genetic susceptibility" is defined as an increased probability of disease in all known (strong sense) or some (weak sense) environments (Kitcher 1996). Note that *ceteris paribus* clauses referring to an assumed background of necessary, though not sufficient, genetic and environment factors are required by these definitions. Just as striking a match causes it to ignite only if it is dry and in the presence of oxygen, as we saw in the previous section, genes don't do anything alone. This is the first of three ways in which genetic explanations are context-dependent.

Adopting a population-based approach to genetic causation, where differences in genes are understood to explain differences in traits and not traits themselves, replaces the need for ceteris paribus clauses because they rely on the actual distribution of the necessary genetic and nongenetic background factors in specific populations. The case can be made that the first approach is indebted to the second, and that one never explains a property of an object tout court but only in relation to a reference class of an object or objects that lack the property (but share the necessary background factors). Writes Germund Hesslow (1983), "all explanations of individual facts of the form Fa—that is, where an object ahas a certain property F—involve a comparison with other objects which lack the property in question" (p. 91). No trait can be labeled "genetic" in any absolute sense, but only relative to a specific population. For example, lactose intolerance is considered to be a genetic condition in northern European populations where ingestion of milk products is common and lactase deficiency rare, whereas in African populations, where ingestion of milk products is rare and lactase deficiency common, it is considered to be an environmental condition (Hesslow 1984). This is the second way in which genetic explanations are context-dependent.^[33]

The third, and final, way in which genetic explanations are contextdependent is that they are a function of the present state of knowledge. Huntington's disease is deemed a genetic condition on both the individual and population accounts: a single mutant gene is necessary, and arguably sufficient given necessary (and standard) background conditions, for symptoms to appear in a given person; the presence and absence of disease symptoms in members of the population is accounted for in terms of the presence and absence of the mutation. This is nevertheless an epistemically relative claim. Once the relevant gene is mapped and sequenced, the mechanisms by which genetic and nongenetic factors interact to produce symptoms of the disease remain to be understood. Such causal knowledge is often obtained through the experimental manipulation of conditions beyond "normal" limits, and what conditions are exploited as possible causes in the laboratory and what conditions are kept constant as necessary background, along with pragmatic decisions about how research efforts should be expended more generally, are influenced by clinical and social, as well as scientific, contexts (Gannett 1999).^[34]

Behind philosophical attempts to seek objective, nonevaluative foundations for designations of diseases as "genetic" or "environmental" lie positivist assumptions that theoretical understanding furnishes the basis for rational action. One concern with geneticization and the trend to label an increasing number of diseases and conditions "genetic" is that this provides normative support for directing future research and therapeutic interventions in particular ways, that is, at the level of the genome (Cranor 1994). Watson's (1992) colorful metaphor makes this normative support explicit: "Ignoring genes is like trying to solve a murder without finding the murderer. All we have are victims" (p. 167). But this is fallacious reasoning, as the context-dependence of genetic

explanations shows. We might instead understand geneticization to be the consequence of an increased capacity to manipulate DNA in the laboratory and (potentially) the clinic and not an advancement in theoretical understanding. Genetic explanations, on such a view, are pragmatic: there is a practical context in which genes are singled out as causes not only because they are amenable to technological control but because they are increasingly perceived to be more tractable than their nongenetic counterparts and therefore the best means to a variety of ends (Gannett 1999).

2.1.6 Model organisms

Many of the model organisms chosen for the HGP had already enjoyed illustrious careers in the history of genetics: the fruitfly D. melanogaster was the organism that started it all in T. H. Morgan's lab at Columbia University in the 1910s, ushering in the era known today as classical genetics; with discoveries of spontaneous mutation and recombination in the 1940s, the bacterium E. coli helped to take genetics molecular, serving also as host for the phage studied by Max Delbrück's group; the nematode worm C. elegans was Sydney Brenner's choice to model the development of the nervous system in the mid-1960s at Cambridge University.^[35] It was, in fact, these histories that recommended them: "the experimental organisms that became 'model organisms' were not selected and constructed mainly on the basis of principles of universality or even typicality of their biological characteristics and processes, though it was hoped that many features would prove to be shared or common to other organisms, particularly humans. Instead they were primarily chosen for ease of experimental tractability and due to the availability of some background information on basic genetic composition and relation to phenotype" (Ankeny 2001, pp. S253-S254).

Philosophical questions arise about the senses in which these various

organisms serve as "models." Potentially, models may embody a range of characteristics: as typical or representative; as ideal or perfect; as convenient, tractable, or manipulable; as homologous (conserved evolutionarily); as analogous; as exemplars; as abstractions. Models may also be used in a variety of ways: to model disease processes; to model normal processes; as structural models; as type organisms representative of the species or higher phylogenetic level; as heuristic tools; as mathematical devices.^[36] In a recent article examining researchers' use of the flowering plant Arabidopsis thaliana as a model organism, Sabina Leonelli (2008) points out that models can be abstract (vs. concrete) in different ways: absolutely, in terms of their sense perceptibility; or relatively, in terms of their physical meaning with respect to the phenomena represented or the range of phenomena they are taken to represent. She then shifts the philosophical focus from models themselves to modeling practices: abstraction, for example, becomes a component of the activity of producing a model rather than solely an attribute of the model. This approach emphasizes the need to attend not just to the relationship between model and phenomenon modeled but the material, social, and institutional settings and varied commitments of researchers.

Rachel Ankeny (2000, 2001) considers several ways in which organisms might plausibly be considered models. She suggests that mapped and sequenced genomes for these various HGP model organisms serve as "descriptive models." A genome reference sequence is a *model* because it is, first, "an idealized, abstract entity constructed from the natural organism" and, second, "'model' is used to indicate a promissory note about this organism providing a framework for pursuing explanatory questions and ultimately serving as a prototype for understanding more complex organisms" (Ankeny 2000, p. S267). Genome reference sequences are *descriptive* because they are "constructed largely without motivation by hypotheses to be tested or traditional explanatory questions" but rather as preliminary to such work (Ankeny 2000, p.

S267). In this, they are similar to earlier efforts to use wiring diagrams for C. elegans to model neural structure: these diagrams were based on data from several worms but were presented as canonical; the worms were "wild type" and presumed to exhibit species-typical structure; the diagrams served as a tool to investigate abnormalities (Ankeny 2000). Nonhuman genome reference sequences become tools as their corresponding organisms are used as experimental models for understanding basic biological processes common to many species or diseases processes found in humans-for example, by knocking out genes in mice. Here, analogical reasoning is at work; "[m]odels in this sense of the term seem to provide what might be termed strong causal analog models" (Ankeny 2001, p. S255). According to Kenneth Schaffner (1998a), this is quite typical of biological explanation: unlike physicists, biologists frame explanations "around a few exemplar subsystems in specific organisms ... used as (interlevel) prototypes to organize information about other similar (overlapping) models" (p. 278).

Monod famously once said that what is true of E. *coli* is true of the elephant, but just as famously, this proved not at all to be the case in moving from prokaryotic to eukaryotic gene regulation. More recently, biologist Bruce Alberts writes: "we can say with confidence that the fastest and most efficient way of acquiring an understanding of ourselves is to devote an enormous effort trying to understand ... relatively 'simple' organisms" (in Schaffner 1998a, p. 277). What inspires such confidence when a simple organism like *C. elegans* with its 302 neurons and repertoire of behaviors (movement in response to touch and chemical stimuli, egg laying, and mating) is used to model human behavior in all its complexity? Most importantly, the model organism must be representative of the systems being modeled: genomic sequences must be similar in model and modeled organisms; there must be a known cause-effect relationship between the model organism's genotype and phenotype; there cannot be any "causally relevant disanalogies" between

model and modeled organisms, for example, due to differences in complexity (Ankeny 2001, p. S257). Schaffner (1998b) examines molecular geneticists' use of *C. elegans* as a behavioral model. Even in these simple organisms, relations between genes, neurons, and behaviors are complex (many-many), with one gene-one behavior associations rare exceptions and their intervening causal chains yet to be understood. While such complexity is to be expected in humans with their more complicated nervous systems, Schaffner believes that there may be a small number of single gene effects on behavior where these genes are highly homologous and strongly conserved—hence, the usefulness of simple models like *C. elegans* combined with others for investigating basic mechanisms and psychiatric disorders.

The model organism approach faces challenges, however. As Schaffner recognizes, model organisms are also idealizations: organisms are selected for features not generalizable even to close relatives like rapid development, short generation time, small adult size, and insensitivity to environmental variation (Wimsatt 1998); strains are inbred to remove genetic diversity. Context-sensitivity diminishes expectations that similar mechanisms operate in simple and complex systems; multiple realizeability creates doubts that similar explanations will be found across taxa (Wimsatt 1998). Evolution is a branching process; as Richard Burian (1993) emphasizes: "At (virtually?) all levels of the biological worldincluding the biochemical-it is an open question how general the findings produced by the use of a particular organism are" (p. 365). Consequently, support for theoretical hypotheses requires the experimental findings to be placed within a comparative and evolutionary framework attentive to how widely the relevant nucleotide sequences and traits are distributed phylogenetically: "detailed knowledge of (historical) biological contingencies constrains-and ought to constrain-the evaluation of experimental work in biology and the knowledge claims based on that work" (Burian 1993, p. 366).^[37]

2.2 Ethical Implications of the Human Genome Project

2.2.1 Gene patents

The policy of the U.S. Patent and Trademark Office (PTO) used to be that life forms, as products of nature, were unpatentable. Only products and processes invented by humans could be patented. But what about genetically modified life forms: are they invented or discovered, the product of nature or humans? In 1980, the U.S. Supreme Court issued its 5-4 decision in Diamond v Chakrabarty that a bacterial strain that had been genetically modified to clean up oil spills could be patented since it was "man-made" and not naturally occurring. Since this ruling, "the PTO has awarded thousands of patents on biological products, including patents on genes, SNPs, ESTs, cell lines, mice, plants, rhesus monkeys, and human stem cells" (Resnik 2004, p. 54).^[38] Following Diamond v Chakrabarty, genes and gene products are considered patentable in their non-naturally-occurring forms, even if, unlike genetically modified life forms, the sequence information they contain is unaltered from what occurs naturally.^[39] Patents are granted on cloned genes because they are isolated and purified versions of their naturally occurring state; patents are granted on cDNAs because they are not found in nature (without intervening introns) but produced using RNA molecules and the enzyme reverse transcriptase; and patents are granted on proteins, even if they occur naturally, when genetically engineered on the basis of DNA or RNA sequence data. For such cases, DNA sequences are treated by the PTO and U.S. Court of Appeals for the Federal Circuit as "compositions of matter" (the wording contained in the patent statute) analogous to patentable chemical compounds (Eisenberg 2002).^[40]

Controversy about patenting genes was provoked over the course of the HGP when researchers at the NIH and elsewhere applied for patents on

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ESTs (expressed sequence tags) for cDNAs without having mapped and sequenced the relevant genes, and without any knowledge of gene function. Granting such patents means that subsequent researchers who discover functions conducive to the development of diagnostic tests or treatments are faced with paying licensing fees or royalties. For example, in 1996, researchers discovered that the protein CCR5 plays a role in HIV infection, but a patent on the gene for CCR5 had already been applied for by the biotech company Human Genome Sciences having postulated a possible anti-inflammatory role for the gene using computational methods (Smaglik 2000). Many human genome scientists opposed the policy of granting gene patents without knowledge of function, whether for ESTs and cDNAs or complete gene sequences. Human Genome Organization (HUGO) issued this 1995 statement: "HUGO is worried that the patenting of partial and uncharacterized cDNA sequences will reward those who make routine discoveries but penalize those who determine biological function or application. Such an outcome would impede that development of diagnostics and therapeutics, which is clearly not in the public interest."^[41] In 2000, the NIH and scientific bodies like the National Academy of Sciences and Royal Society of London called for tighter rules to discourage patent applications on genes identified merely by computational analysis of sequence data, the public release of which the 1996 Bermuda Accord required of sequencing centers every 24 hours (Alberts and Klug 2000; Dickson 2000). That year, the PTO revised its guidelines to require that researchers applying for patents demonstrate utility (U.S. Department of Commerce 2001).^[42]

Controversy has also arisen over whether the purposes of the intellectual property system are being fulfilled in the case of gene patents. Patents are supposed to work to stimulate scientific research and technological development by removing the need for secrecy, and this in turn is supposed to benefit society as a whole. Many believe that secrecy has increased, that there is less sharing of data and techniques between

laboratories, and that research and development efforts that build on initial discoveries are being stymied. When researchers are issued a patent on a gene they have mapped and sequenced, they may license exclusive rights to a biotech or pharmaceutical company to develop and market applications-perhaps a drug or diagnostic test. Research costs are driven up when scientists who must test individuals in their studies are beset by royalty payments. Without a competitive market, the costs of administering diagnostic tests in the clinic also rise. For example, Myriad Genetics patented BRCA1 and BRCA2 breast and ovarian cancer genes and granted Eli Lilly exclusive rights to market applications based on the BRCA1 sequence. The cost for a woman at risk of developing cancer to be tested for BRCA mutations was \$2400-\$3500, and researchers working to understand how these mutations are implicated in the development of cancer also had to pay the fee (Reynolds 2000). Of particular ethical concern is that much of the research which results in patented discoveries is funded by government or nonprofits. For example, the BRCA research was federally funded: it was conducted by researchers at the University of Utah (which assigned its rights to Myriad) who were supported by NIH and at the National Institute of Environmental Health Sciences (Reynolds 2000). This is an outcome of a U.S. governmental policy that encourages federally-funded researchers to seek partnerships with the private sector. So, as taxpayers and consumers, the public ends up paying twice. These discoveries also could not have been made without the cooperation of patients and their families, and yet, while researchers and institutions profit, they are faced with more expensive tests and treatments (see Merz et al. 2002 on patenting's effects on the cost and availability of genetic tests for hereditary haemochromatosis).

Intellectual property rights also raise ethical questions about conflict of interest and exploitation. Such potential exists in research that studies relatively small, isolated populations to see if there are any rare genes present which may be of value for pharmaceutical development

(Dickenson 2004; Salopek 1997). In one well-known episode, organizations representing indigenous peoples mounted opposition to a 1995 patent granted to the NIH on a cell line obtained from a Hagahai man from Papua New Guinea, a claim later withdrawn by the NIH due to the controversy. The patenting of human genes and cell lines is seen as a continuation of the "bioprospecting" and "biopiracy" that have taken place over the past several decades with western corporations securing patents on medicinal and food uses of plants which have been long a part of traditional knowledge (Shiva 1996). Problems also arise in clinical research. With multiple sources of conflict of interest operating, there was the potential for exploitation when teenager Jesse Gelsinger died in a gene therapy trial in 1999. Researcher James Wilson held patents on several of the procedures used; Genovo, the private firm sponsoring the study, was founded by Wilson; Wilson and his employer, the University of Pennsylvania, held equity in Genovo; and Genovo was providing \$4 million per year to the university's Human Gene Therapy Institute (Resnik 2004, p. 162).

Philosophical arguments in support of gene patents include: patents are just rewards for researchers' efforts and costs; by mixing their labor with what occurs naturally, researchers acquire property rights in the Lockean sense; patents contribute to scientific and technological progress by diminishing secrecy and providing incentives; society ultimately benefits with better and more economical medical treatments (Resnik 1997a). Philosophical arguments in opposition to gene patents include: patents exert negative effects on scientific research by promoting secrecy and impeding openness and sharing of data and technologies among scientists, leading to publication delays, inhibiting further research, and encouraging researchers to pursue projects of short term, commercial benefit (Nelkin 2002); patents operate as monopolies which compromise medical care by driving up the costs of diagnostic tests and pharmaceuticals and creating financial conflicts of interests which diminish trust between physicians and patients (Nelkin 2002); patenting is an unacceptable and dehumanizing commodification of life (Dickenson 2004); genes even if isolated and purified remain products of nature and are therefore not patentable (Sagoff 2002); the human genome is the "common heritage of humanity" not private property (HUGO 2000).^[43]

2.2.2 Genetic testing

Early on the in the HGP, it was recognized that the development of genetic tests would precede, perhaps by decades, the capacity to treat the corresponding conditions successfully: this emphasized the importance of confronting the ethical implications of genetic testing. Genetic testing is carried out for a range of purposes: diagnostic, predictive, and reproductive. Diagnostic genetic testing is performed on individuals already experiencing signs and symptoms of disease. Predictive genetic testing is performed on individuals who are at risk for inheriting a familial condition but do not yet show any signs or symptoms. Predictive testing is presently offered for a number of conditions: these include Huntington's disease (HD), cystic fibrosis (CF), sickle cell anemia, breast cancer, and colon cancer. Although the HGP was defended by its proponents on the basis that the knowledge of individual genome sequences would facilitate the movement from a reactive to predictive medicine, there are no cures yet for most diseases identified as having a genetic basis. For some conditions, like familial hypercholesterolemia or polycystic kidney disease, early intervention may lessen the severity of symptoms. Reproductive genetic testing is carried out in several ways: through carrier screening, prenatal testing of the fetus in utero, and preimplantation genetic diagnosis (PGD) of embryos created by in vitro fertilization (IVF). In carrier screening, prospective parents find out whether they are at risk for passing on disease-related genes to their offspring. Prenatal genetic testing of fetuses in utero is conducted through the use of blood tests early in a woman's pregnancy, chorionic villus

sampling (CVS) at 10–12 weeks, and amniocentesis at 15–18 weeks. Testing is generally offered to women for whom risk is elevated because of age or family history; based on the results, women can elect to continue the pregnancy or abort the fetus.^[44] In PGD, a single cell is removed from the 8-cell embryo for testing; based on the results, a decision is made about which embryo(s) to implant in the woman's uterus. In the U.S., PGD is restricted to private clinics because of the government's ban on the use of federal funds for embryo research.^[45]

Genetic testing carried out at the population level-for any of these purposes—is referred to as genetic screening. Newborn screening programs to diagnose conditions like PKU, hemoglobinopathies, etc. on the basis of blood components and circulating metabolites have been carried out for several decades in many jurisdictions; while such screening could be expanded to include genetic tests for many more diseases, without effective treatment measures, this is of limited use. Ethical debate exists over whether newborn screening should be mandatory (see Andrews 1994). While successful population-based carrier screening has been carried out in Sardinia for beta-thalassemia and for Tay-Sachs among U.S. Ashkenazi Jews, the negative impacts of testing for sickle-cell anemia among African Americans provide caution for launching further such programs-outcome is likely to depend on the social status of the targeted group (Duster 1990). The pathway from gene discovery to population-level screening is not straightforward, however. Although the gene implicated in CF was identified in 1989, statements issued by the American Society of Human Genetics in 1990 and 1992 and by a NIH workshop in 1990 recommended against instituting populationbased carrier screening because adequate detection rates were compromised by the heterogeneity of mutations found; in addition, the clinical course of the disease remained difficult to predict, and resources for education and counseling were lacking (ASHG 1990; ASHG 1992; NIH Workshop 1990).^[46]

The 1997 report of the ELSI Working Group's Task Force on Genetic Testing focuses on ensuring the safety and effectiveness of genetic tests (Holtzman and Watson 1997)-an important concern given the social pressures likely to encourage the expansion of genetic testing and screening as more tests become available: commercial interests of the biotech industry; clinicians' (and their malpractice insurers') fears of wrongful birth or wrongful life lawsuits; and expectations of governments and other institutions (e.g. private foundations, HMOs) that, by preventing the births of individuals with costly conditions at sufficient rates, carrier and prenatal screening programs will prove cost-effective (Holtzman 1989; Paul 1994a). At the opposite end of the spectrum, the expanding availability of direct-to-consumer genetic tests, which the report recommends against, has led to ethical controversy (Beckman 2004). Like the 1994 report published by the Committee on Assessing Genetic Risks (Andrews et al. 1994), the Task Force report also stresses the need for voluntariness, informed consent, confidentiality, legislative protection against discrimination, improved education of clinicians and the public, nondirectiveness in reproductive decisions, and availability of genetic counseling. Professional codes of ethics for genetic counseling (e.g. the National Society of Genetic Counselors in the U.S.) emphasize the importance of value-neutral, nondirective counseling in all of these situations: the goal is for clients to make their own decisions based on their own values once they are fully informed about their options. Ethical questions are raised about the ideals of value-neutrality and nondirectiveness: choosing which information to present and how to do so inescapably makes evaluative choices-for example, emphasizing medical over social information about disability in prenatal testing (Vehmas 2001); preference for certain outcomes is built into the system -for example, abortion of affected fetuses as society moves to routine prenatal screening (Bennett 2001); and nondirectiveness can be taken to an extreme where counselors are hesitant to challenge clients' decisions

no matter how inconsistent with their expressed values or irrational they appear (Singer 1996). Many difficult ethical questions confront genetic counselors and other clinicians involved in genetic testing in particular cases. Increased knowledge is not an unmitigated good: denial may be a coping mechanism; individuals may feel guilty for passing on harmful mutations to their offspring or stigmatized as having the potential to do so; survivor guilt may arise in a person who finds out she is not at risk for HD after all, or she may become at a loss about how to live her life differently; another person who finds out he is destined to develop HD or early-onset Alzheimer's may become depressed or even suicidal; paternity may not be what it is assumed to be. One person's decision to be tested may also have ramifications for others: for tests that rely on linkage analysis, there may be pressure on relatives to be tested; test results may have implications for the risk status of yet-untested family members; protecting confidentiality may deprive a spouse or child of important information. These issues will be tackled in the next two sections ("Genetic Discrimination" and "Genetic Privacy").

Prenatal genetic testing raises serious ethical questions about reproductive rights and eugenics. Reproductive rights are no longer just about the right not to have a child (to use contraception, to have an abortion) or the right to bear a child (to refuse population control measures). Reproductive rights have come to encompass the right to access technological assistance to procreate and to have a certain kind of child (Callahan 1998).^[47] The specter of eugenics—and its images of involuntary sterilizations, immigration quotas, "fitter family" contests, and Nazi death camps—reappears once choices are being made about what sort of people are worth bringing into the world. Many authors have appealed to the history of eugenics to provide warnings about the dangers of genetic testing or to urge caution as we move forward.^[48] Historian Diane Paul (1994b) characterizes eugenics as the "approved' project anxiety": given the lapse of time, we inevitably look good compared to earlier generations

(p. 143). Paul notes that attempts to draw lessons from the history of eugenics are confounded by disagreements about how to define "eugenics"—whether to characterize eugenics according to a program's intentions or effects, its use of coercive rather than voluntary means, or its appeals to social and political aims that extend beyond the immediate concerns of individual families. For some commentators, even exhortations to choose the "best child" are not eugenic because they occur in the realm of "private enterprise" and are not directed at improving the population (Savulescu 2001). Others worry that the private reproductive choices of individuals will have the "backdoor" effect of narrowing society's acceptance of diversity (Duster 1990). We are also reminded that valuing reproductive autonomy means supporting a woman's decision not just to abort but to bear a child likely to have a disease or disability: while she may be free of state interference, many other factors make this choice difficult-pressure from clinicians, refusal of health insurers to cover the child when born due to the "pre-existing condition," disapproval from other health insurance plan members, ableist attitudes in society, lack of financial resources, lack of social support (Hubbard 1990; Hubbard and Wald 1993). Arguably, if intentions matter, prenatal diagnosis means that eugenics is already with us: "prenatal diagnosis necessarily involves systematic and systemic selection of fetuses, mostly frequently on genetic grounds" (Lipmann 1991, p. 24). Indeed, Kitcher (1996) seeks to establish a sound theoretical basis for eugenic practice, envisioning a "laissezfaire" eugenics where people are educated to make "responsible" procreative decisions based on objective evaluative judgments of quality of life, not just for the prospective individual but all others involvedparents, siblings, and since funds for social programs are limited, all members of society.^[49]

Insofar as "prenatal diagnosis presupposes that certain fetal conditions are intrinsically not bearable" (Lipmann 1991, p. 25), we operate within the realm of "negative" eugenics—the selection against unwelcome traits

associated with disease and disability. But the genetic testing of fetuses and embryos has already moved beyond this. Selective abortion and implantation decisions are made to obtain a child who is the correct gender or a prospective tissue donor (Kahn and Mastroianni 2004). A brief internet search reveals that selection of donor sperm or ova goes even further along "positive" eugenic lines (eye and hair color, race and ethnicity, SAT scores, height, musical ability, etc.); this demonstrates the central role consumer demand will play in any new eugenics, calling to mind Robert Nozick's (1974) famous image of a "genetic supermarket" (p. 315n). There is extensive ethical debate about of what "responsible" procreative decision-making consists in the context of genetic testing and selective abortion/implantation. It is argued that parents should prevent children being born with conditions that will cause severe pain and suffering (Brody 2002), that parental decisions should not restrict the autonomy of children-to-be by compromising their right to an open future with as few limitations as possible (Davis 2001), that parents should implant embryos without genes associated with disease and disability to avoid doing harm (Harris 2001), and even that parents should select the "best child"-ostensibly the "most intelligent"-of those they could possibly have (Savulescu 2001). It is also argued that responsible parenting involves an unconditional acceptance inconsistent with the willingness to commit to having only a certain kind of child (Vehmas 2001), and that it should not be assumed that being born with a disability need be detrimental "either to an individual's prospects of leading a worthwhile life, or to the families in which they grow up, or to society at large" (Parens and Asch 1999). Often embedded in these debates is the conundrum that complicates wrongful birth and wrongful life lawsuits: under what conditions can we say an individual has been wronged in the context of genetic testing and selective abortion/implantation when that individual would not otherwise have existed (Brock 1995)? A condition would have to be severe indeed for nonexistence to be preferable to existence with the condition. This provides leeway to argue that parents do no wrong when they refuse prenatal testing/selective abortion or PGD/selective implantation, or even make use of these technologies to choose children who, like themselves, will have congenital deafness or dwarfism.^[50]

2.2.3 Genetic discrimination

People frequently express fears about genetic discrimination resulting from genetic testing made possible by the HGP. Most concerns have focused on insurance companies and employers, but as the use of genetic information proliferates, one can readily imagine other institutions in society developing an interest in discriminating among individuals on the basis of such information: schools, departments of motor vehicles, immigration authorities, creditors, adoption agencies (Nelkin 1992; Nelkin and Tancredi 1989). A number of general arguments have been made against institutional forms of genetic discrimination: we don't choose our genes and ought not be punished for what is outside our control (Gostin 1991); the social costs of creating a "biologic" or "genetic underclass" of people who lack health care and are unemployed or stuck in low-wage jobs are too great (Lee 1993; Nelkin and Tancredi 1989); people's fears of genetic discrimination, whether realistic or not, may lead them to forego genetic testing that might benefit their lives and be less inclined to participate in genetic research (Kass 1997); people have the right not to know their genetic risk status (Kass 1997). Genetic discrimination may also occur in less formal circumstances. Mate choice could increasingly proceed on the basis of genetic information, with certain people being labeled as undesirable. As more and more fetuses are aborted on genetic grounds, families of children born with similar conditions, and people with disabilities and their advocates more broadly, worry that increased stigmatization will result. One recommendation to address this concern is that society commit funds toward maintaining social support services for those with disabilities even as the numbers of abortions of genetically abnormal fetuses climb (Kitcher 1996). In addition, group-based genetic research into diseases or behavioral differences risks stigmatizing people based on racial, ethnic, and gender differences. It has been recommended that society invest in public education to combat any racial prejudice behavioral genetic research might unfurl (Kitcher 1996); arguments have also been advanced that such research either should not be done or should be held to more demanding standards than is frequently the case (Kitcher 2001).

Focused ethical debate has taken place regarding both insurer- and employer-based genetic discrimination. Insurance companies discriminate against applicants for health, disability, life, or even mortgage policies when genetic testing reveals them or a family member to be at risk of disease or disability. Discrimination takes the form of refusing coverage on the basis that the genetic susceptibility counts as a "preexisting condition," charging high premiums for the policy, limiting benefits, or excluding certain conditions. The insurance industry argues that there is no principled reason to treat genetic information any differently from other medical information used in underwriting. They point to the problem of "adverse selection": people who know themselves to be at high risk are more likely to seek insurance than people who know themselves to be at low risk, which threatens the market when insurers are deprived of the same information.^[51] If insurers are prohibited from soliciting genetic information altogether, they may decide to offer highcost policies for those diseases for which testing is available under the assumption that all applicants are high risk. After all, insurers are in the very business of discriminating among individuals: arguably, fair and equitable underwriting requires that those belonging to the same risk class be treated the same (Meyer 2004; Pokorski 1994). In the U.S., where unlike other industrialized countries there is no publicly-funded system of universal health care, genetic discrimination is a particularly serious

worry. The 1993 report of the ELSI Working Group's Task Force on Genetic Information and Insurance recommends against the use of genetic information as a basis for denying health care coverage or care and determining the cost of basic coverage, and calls for a voluntary moratorium on medical underwriting by insurance companies until a system of universal health care is established.^[52] Kitcher's major policy recommendation in his 1996 The Lives to Come is for a two-tiered health insurance system that provides universal basic coverage regardless of genetic profile or economic status, whether provided by a public health care system funded through progressive taxation or a private system committed to affordable premiums based on ability to pay. Norman Daniels (1994, 2004) responds to the contention of insurers that it is their business to discriminate by drawing a distinction between "actuarial fairness" and moral fairness and arguing that underwriting health insurance is unjust given health care's social function of protecting normal functioning to ensure equality of opportunity. The case for not permitting the use of genetic information in underwriting life insurance has been found morally less compelling by Daniels (2004), but access is actually more threatened given that the individual market makes up 10-15 percent of private health insurance policies but 71 percent of life insurance policies (Kass 1997). In fact, outside the U.S., where universal health care is available, it is life and other forms of insurance which have been at the forefront of debate, with philosophical arguments often appealing to the value of social solidarity in support of pooling risk (Launis 2003). One proposal is to prohibit underwriting for life insurance policies below a certain amount (Kass 1997).

Some genetic discrimination by employers is connected to health care coverage, particularly in the U.S. given the lack of universal access: to lower insurance costs, existing or prospective employees found to be at genetic risk may be fired or not hired. Other reasons employers may be interested in genetic information include reducing replacement and retraining costs, avoiding interruptions in production, and learning which workers are genetically susceptible or resistant to toxins in the work environment (MacDonald and Williams-Jones 2002). Already, in the 1960s-70s, companies like DuPont and Dow Chemical were engaged in genetic testing, both screening for susceptibilities and monitoring for damage (Draper 1991). Proponents of genetic testing by employers contend that this is an effective form of preventive medicine and that critics are technophobic or politically motivated. Opponents are concerned about lack of empirical validation of tests and inferences, capacity for informed consent, confidentiality, that focusing on "high-risk workers" instead of workplaces diverts attention away from environmental harms and may lead to the relaxation of precautions, and that the institution of genetic testing programs disproportionately affects groups (women, minorities) already marginalized in the workplace (Draper 1991; Hubbard and Wald 1993; Nelkin and Tancredi 1989). A familiar example is the use of sickle-cell carrier screening to exclude African Americans from certain jobs (Duster 1990).

Although there is controversy about how extensive genetic discrimination is (Wertz [2002], for example, questions whether fears are "overblown"), a number of documented cases involving insurers and employers give cause for concern (Billings et al. 1992). The HMO for a family who already had a child with CF was willing to pay for the woman's amniocentesis and, if necessary, abortion but refused health care coverage for the prospective child if born with the condition (Thompson 1989). An air transportation company asked a genetic screening program in Canada to test their employee for HD without his consent (Huggins et al. 1990). In 2002, the Burlington Northern Santa Fe Railway Company (BNSF) was ordered to pay up to \$2.2 million to employees whom they had secretly tested for a genetic variation supposed to be associated with carpal tunnel syndrome. Incredibly enough, one of the HGP's own labs the DOE's Lawrence Berkeley Laboratory—was discovered to be testing the sickle cell status of African American employees without their consent using blood samples submitted during their annual physicals. The problem of genetic discrimination has received extensive attention from ELSI scholars, activists, politicians, and the public alike. Finally, in May 2008, the Genetic Information Nondiscrimination Act (GINA) was passed which prohibits U.S. insurance companies and employers from discriminating on the basis of information derived from genetic tests.^[53] There have been criticisms of this legislative approach, however, and not only from insurers and employers. The criticisms are directed at misconceptions underlying the singling out of genetic information for protection: "These misconceptions include the presumption that a clear distinction exists between genetic and nongenetic information, tests, and diseases and the genetic essentialist belief that genetic information is more definitive, has greater predictive value, and is a greater threat to our privacy than is nongenetic medical information" (Beckwith and Alper 1998, p. 208; see also Rothstein 2005). This issue of "genetic exceptionalism" is taken up in the next section ("Genetic Privacy").

2.2.4 Genetic Privacy

Ethical debates over genetic privacy have been closely tied to worries about genetic discrimination by insurers and employers who have thirdparty access to genetic information from tests and research. Although patient confidentiality and genetic privacy are protected within the physician-patient relationship by professional codes of ethics, this protection is threatened by new information technologies and the costcontainment provisions of managed care (Orentlicher 1997). Employers have access to extensive health information about their employees, with limited legal protection against divulgence of this information (Rothstein 1997). Someone who undergoes genetic testing as a research subject may be forced to divulge this when applying for insurance (Clayton 1997a). Watson and other HGP proponents seemed aware from the outset that failure to address the problem of genetic discrimination would threaten the success of the project. Like many people, Watson advanced the legal protection of genetic privacy as the solution: "I think that somehow we have to get it into the laws that anyone's DNA—the message it gives—is confidential and that the only one who has a right to look at it is the person herself or himself" (1992, p. 172).^[54]

The strategy adopted in the U.S. to counter genetic discrimination through legislation has been to treat genetic information as inherently private and different from other medical information.^[55] The Genetic Privacy Act, proposed by George Annas, Leonard Glantz, and Patricia Roche and designed to prevent the unauthorized disclosure of genetic information, considers genetic information to be "uniquely powerful and uniquely personal," and therefore deserving of "unique privacy protection" under the law (Annas et al. 1995). Various reasons why genetic information should be regarded as unique or special are offered: genetic information is considered fundamentally important to personal identity (Andrews 1997); people may opt to have genetic testing without considering the effects of such knowledge (Andrews 1997); access to and control of genetic information make it possible for others to have power over a person's life (Annas 1994); genetic information provides information about an individual's family members (Annas 1994; Andrews 1997); genetic information serves as a "future diary" (Annas 1993); the ease with which DNA testing can be carried out makes possible its surreptitious use-to ascertain paternity, for example (Richards 2001). The approach is challenged by bioethicist Thomas Murray, who dubs it "genetic exceptionalism" (1997, p. 61). Murray argues that genetic information is not unique or even distinctive for a number of reasons: many diseases cannot be classified as genetic or nongenetic; genetic information can be gleaned from sources other than DNA; it is difficult to separate genetic and nongenetic information on medical records; genetic exceptionalism follows from, and in turn fosters, myths of genetic determinism and genetic reductionism.^[56] Quite aside from this conceptual debate, there are also practical problems. If genetic privacy laws allow people the freedom to divulge their status "voluntarily" as they choose, insurers can offer low premiums as an incentive to applicants who agree to submit to testing and are found to be at low risk, and employers could hire only those applicants willing to undergo testing, just as pre-employment medical exams and drug screens are carried out now.

Legal philosopher Anita Allen (1997) identifies four dimensions of genetic privacy: informational privacy, decisional privacy, physical privacy, and proprietary privacy. These provide a suitable framework for discussing various ethical concerns about genetic privacy. The worries about genetic discrimination and third-party access to genetic information already discussed are included in informational privacy (also associated with confidentiality, secrecy, and anonymity). So are other problems of third-party access which arise closer to home. A person's test results often have implications for family members who have not undergone testing, and despite the sacrifice of confidentiality involved, some geneticists call for family members to be informed when they are at risk of a serious disease which is preventable or treatable (see Rhodes 2000). Genetic counselors confront dilemmas about keeping or revealing secrets, for example, involving the diagnosis of a child's condition or misattributed paternity that modifies genetic risk information within families (Biesecker 1997). Decisional privacy protects people's ability to make autonomous choices. Decisional privacy is implicated when people who do not wish to know if they are at risk for a certain disease face insurance- or employment-based testing or population-wide screens, or perhaps feel pressured by relatives to be tested in order to locate a familial mutation. For example, in the case of HD, given that no treatment at all exists, many at-risk individuals choose not to avail themselves of testing (World Federation 1993). Bioethical debate over whether individuals have a right to remain ignorant about their genetic make-up centers on the

requirements of autonomy: it is alternatively argued that autonomy is advanced when a person's refusal to be tested is respected (Takala 1999, Takala and Hayry 2000); that there is a duty to know genetic information that could affect decision-making, but given possible social consequences, the decision not to know rests with individuals (Rhodes 1998, 2000); and that the failure to consider all information relevant to making future choices undermines our ability to be rational, self-governing agents (Harris and Keywood 2001). Decisional privacy and the requirements of autonomy are also at issue in the debate over the legitimacy of parental consent for the genetic testing of minors for late-onset conditions (Clayton 1997b; Cohen 1998; Sevick et al. 2005). Physical (as well as decisional) privacy becomes an issue when genetic tests or screens are performed without a person's voluntary, informed consent. This occurs, for example, when researchers use stored DNA samples for purposes that go beyond those to which their donors provided consent. For example, many countries have decades of stored "Guthrie cards" with newborn blood samples provided for metabolic screening. In the U.S., concern has been raised about the paucity of regulations regarding third-party access to these as DNA "banks" for research (McEwen and Reilly 1994); in Australia, interest in correlating health records with 30 years of blood test results provided by newborn screening has resulted in consultation over the use and storage of genetic samples and information (Ankeny 2003). Proprietary privacy is involved should a person's genetic material or information be appropriated for economic purposes. Moore v. Regents of the University of California is a well-known litigation case involving proprietary (as well as decisional and physical) privacy. In the course of his treatment for leukemia at the UCLA Medical Center, John Moore's spleen was removed, and then, without his knowledge or consent, used to develop a commercially lucrative cell line. The court ruled that Moore's right to informed consent was breached, but that he had no property rights over the cell line. Philosophers have approached this question about

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property rights over DNA from Lockean and Rawlsian perspectives on justice (Farrelly 2002; Moore 2000).

As DNA banking and DNA data banking efforts proliferate with few laws to restrict the future use of samples or prevent the transfer of data, and given that any blood or tissue collection is a potential DNA bank, people may lose any hope of keeping their genetic profile private. The U.S. Department of Defense has the world's largest DNA bank: all military personnel are required to provide blood and saliva samples so that the remains of missing soldiers can be identified (McEwen 1997). The U.K.'s forensic DNA bank will eventually include a substantial portion of its population: the 2003 Criminal Justice Act requires anyone arrested fornot necessarily charged with, much less convicted of-a recordable offense to submit a DNA sample^[57]; in the U.S. such requirements vary state-by-state (McEwen 1997). As the technology becomes cheaper, the proposal to create a national DNA data bank by sampling every newborn child could arise (Bereano 1992). This repository of data would serve a number of purposes in addition to forensic ones: provide an identity tag (like social security numbers); enable economic planning based on genetic risk factors; support research into the genetic basis of medical and behavioral traits; identify remains; identify children recovered after being kidnapped; monitor individuals presumed to be predisposed to criminal violence; identify potential transplant donors; etc. A number of countries have already created population-level DNA banks and data banks to aid in research into complex diseases (Kaiser 2002), with deCODE Genetics' initiative in Iceland, which combines genetic, medical, and genealogical data and operates on the basis of presumed consent, the most well-known. On a smaller scale, DNA is also banked by researchers in academic institutions, commercial labs, and hospitals. Additional privacy concerns arise in research contexts where DNA profiles are linked to phenotypic features (clinical data and lifestyle information) and not used just for forensic identification. Bioethicists looking at "biobanks" have focused on

the problems prospective research poses for consent, and the adequacy of such provisions as opting in or opting out, waiving or giving blanket consent, withdrawing or renewing consent, etc. (Helgesson and Johnsson 2005; Shickle 2006). Onora O'Neill (2001) questions whether informed consent even remains a realistic goal given the amount of genetic data being banked. She argues that consent to specific propositions cannot be extended to closely related ones, and that the lack of explicit dissent cannot be taken as tacit or implied consent. O'Neill reminds us that consent to the collection, storage, and use of genetic and other data is not sought within the confines of the doctor-patient relationship where privacy is governed by professional standards; rather, the relationship is many-many and privacy is dependent on methods of data protection for which public rather than individual consent becomes appropriate. However, as genetic sequencing becomes a routine part of health care, with all the information researchers need contained in patient records, similar concerns about privacy will arise in the health care sector (Hansson 2004).

2.2.5 Genetic Modification (GM)

The HGP will assist scientists in the identification of genes and their functions. As scientists gain knowledge about how various genes contribute to phenotype, genetic modification will become possible. Such interventions could involve knocking out a gene with a detrimental role, or inserting a gene with a beneficial role, though because of gene-gene and gene-environment interactions (as discussed in section 2.1.4.), it will be difficult to predict the effects of many such interventions. The first approved GM procedure was performed in 1990 when NIH scientists genetically modified white blood cells in Ashanti DeSilva, a four-year-old girl with adenosine deaminase deficiency (ADA). Over 1000 clinical trials have since been performed (Rasko et al. 2006, Gene Therapy Clinical Trials Worldwide Database), with studies carried out on

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numerous diseases, including CF, Franconi's anemia, muscular dystrophy, and hemophilia. A serious setback occurred when 18-year-old Jesse Gelsinger died in a University of Pennsylvania gene therapy trial for ornithine transcarbamylase (OTC) deficiency in 1999. Shortly after, a French research team successfully restored the immune systems of young children with severe combined immunodeficiency (SCID) through gene therapy; this success was tempered, however, when several of the children later developed leukemia as a result of the procedure. Given these problems with safety and efficacy, gene therapy trials have shifted from "single-gene" diseases to conditions like cancer, cardiovascular disease, and rheumatoid arthritis, where vector applications are more local and transient (Branca 2005).

Procedures carried out to date involve the GM of somatic cells, but GM could potentially be applied to gametes or IVF embryos, resulting in the genetic changes being passed on to future generations: this is referred to as germ-line GM, or more recently (Rasko et al. 2006), "inheritable genetic modification." Some bioethicists argue that the distinction between somatic cell and germ-line GM has moral significance, and that somatic cell interventions alone are permissible. A number of arguments are offered against germ-line GM: the long-term effects are uncertain; germ-line interventions are eugenic given that future generations are not patients; only existing persons can provide informed consent (Lappé 1991); humans have a basic right to be born with an unmodified genome (Mauron and Thevoz 1991); some modifications alter personal identity (Zohar 1991); and human trials face daunting ethical and practical challenges (Dresser 2004). Bioethicists who support germ-line GM counter these arguments with others: parents have reproductive autonomy (Zimmerman 1991); the fetus is being treated as a patient in prenatal surgeries, so why not the embryo (Nolan 1991); we constantly modify the conditions future generations inherit, and usually not with altruistic purposes (e.g., degraded environments) (Peters 1995); members of future

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generations would presumably consent to an augmentation of Rawlsian primary goods (Allhoff 2005); modifications could be reversed if harmful effects arise (Moseley 1991); the germ line might be the only or most effective level for intervention in some diseases (Munson and Davis 1992; Zimmerman 1991); germ-line interventions would avoid subsequent generations of a family having to undergo somatic cell GM or worry about carrier status (Munson and Davis 1992).

The distinction between therapy and enhancement, as it applies to both somatic cell and germ-line GM, is also considered by some bioethicists to have moral significance: interventions that restore normal function from a state of disease or disability (negative GM) are considered permissible whereas interventions that improve on normal function (positive GM) are not.^[58] Arguments against genetic enhancement include: clinical risks outweigh possible benefits (Anderson 1990); it violates parents' fiduciary responsibilities (Schonfeld 2003); genetic diversity will be diminished (Parens 1995); the socially acceptable range of traits will be narrowed (Agar 1995); the principle of equality of opportunity (Daniels 1994) and the Rawlsian imperative to help the worst off (Fleck 1994) support negative but not positive GM; appreciation of shared human "fragility" and the accomplishments of individuals may diminish (Parens 1995). A further distinction can be drawn between enhancements that go beyond species typicality to improve health (e.g. disease-resistant genes) and enhancements of social value (e.g. eye color), and it is argued that there is no moral difference between using GM to augment function and using GM to restore function if the aim is disease prevention (Harris 1993; Juengst 1997). Some bioethicists who support GM for enhancement as well as therapeutic purposes counter these arguments by asserting the reproductive autonomy of parents (Stock 2003). Others point to the lack of an objective and/or morally justified distinction between therapy and enhancement, health and disease (Goering 2000; Resnik 2000).^[59] Indeed, with GM, we humans ourselves determine what counts as

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"normal" genetic variation, no longer needing to look to a pre-existing species-typical functional norm (Resnik 1997b). The moral permissibility of particular genetic interventions, therapies and enhancements alike, might instead be assessed according to Rawlsian principles—with equality of opportunity and concern for the worst off supporting the prohibition of some enhancements and the guarantee of a minimal level of genetic health (Resnik 1997b), or a permissible intervention one which, when contemplated in the original position behind a veil of ignorance, can be seen to prevent a condition that would be detrimental in all societies or bring about a condition that would never be detrimental in any society (Goering 2000).

GM of the germ line for either therapeutic or enhancement purposes and GM of somatic cells for enhancement purposes have not yet been carried out in humans.^[60] Of the four classes of interventions delineated by somatic-cell/germ-line and therapy/enhancement distinctions, only germline GM for enhancement purposes remains particularly contentious among bioethicists (Allhoff 2005). Of course, GM of the germ line of plants and nonhuman animals has become commonplace,^[61] and some commentators argue that the use of GM for enhancement purposes in humans is inevitable (Baylis and Robert 2004; Stock 2003). After all, look at parents who seek every advantage for their child on route to an Ivy League education, athletes who use illegal performance-enhancing drugs, increased use of plastic surgery, recreational use of Viagra, etc. Genetic modification of the germ line might be even more likely to be embraced for positive/enhancement than negative/therapeutic purposes, since if IVF is being used, concerns about a particular disease can be allayed with PGD and selective implantation. However, as more and more conditions-whether diseases or not-can be screened for in embryos, distinctions between therapy and enhancement and enhancement for health vs. social purposes-already problematic conceptually, a situation compounded by the newfound plasticity of the species adaptive normmay break down even further in practice.

Already in 1969, Sinsheimer foresaw the promise of molecular biology to remake human nature: "For the first time in all time, a living creature understands its origin and can undertake to design its future" (in Kevles 1992, p. 18). Remaking human nature is likely to begin with genetic modifications that convey the possibility of resistance to a serious disease, like HIV/AIDS, or minimize the effects of aging to extend lifespan, but transhumanists who view human nature as "a work-in-progress, a halfbaked beginning that we can learn to remold in desirable ways" welcome improvements in memory, intelligence, and emotional capacities as well (Bostrom 2003, p. 493). Widespread inheritable GM could lead to a "radical rupture" with evolutionary processes as we understand them today-undermining the distinction between acquired and inheritable traits, challenging our abilities to reconstruct genetic genealogies, and even creating a new hominid species (Baylis and Robert 2006). Words chosen for titles of recent books-for example, "the future of human nature" (Habermas 2003), "our posthuman future" (Fukuyama 2002), and "redesigning humans" (Stock 2003)-reveal that a serious debate is underway about the prospect of a genetically engineered human nature and what this means for all of us. Some are practically giddy about this "journey to destinations of new imagination" (Stock 2003, p. 1); others warn that it will undo the "intimate connection between human nature and human notions of rights, justice, and morality" (Fukuyama 2002, p. 101).

2.2.6 Justice and the genome

The HGP was initially criticized on the basis that the government's support of such a large-scale project would take resources away from other programs arguably more important for health and wellbeing, such as, in the U.S., instituting a system of universal health care or funding prenatal care for poor women. Cures for disease arising from the HGP,

after all, are likely to benefit future not existing people (Murphy 1994). These concerns were compounded by the worry that increased scientific attention paid to genetic factors implicated in health and disease would promote interventions at the level of the genome-genetic tests, genetic modifications, drug development based on gene sequences, etc.-and that the need to address the impacts of harmful physical and social environments due to toxins, poverty, racism, etc. would be ignored (Hubbard and Wald 1993). The problem of racial profiling in the legal system was raised: if members of particular racial and ethnic groups are more likely to be arrested, charged, or convicted of a criminal offense, they are more likely to be required to provide DNA samples to forensic databases, and therefore more likely to come back into the system with future offenses. One proposed solution is for a national database which includes everyone (Kitcher 1996), though it is also argued that this compromises the autonomy and dignity of individual citizens (Boylan 2002). And given the history of using biological explanations to provide ideological justification for social inequalities associated with oppressive power structures, the prospective use of molecular genetics to explain race and sex differences has also met with caution (Hubbard 1994).

With completion of the HGP, concerns of justice increasingly focus on the distribution of benefits and burdens of genetic technologies, especially given that the HGP was funded by public monies. One of the "majestic horizons" identified by Clinton in June 2000 represented a call for justice —specifically, ethical respect for "our oldest and most cherished human values" to ensure that genome science benefits "all citizens of the world" and prevents discrimination. And yet, another of Clinton's "majestic horizons"—biotechnological development in the private sector based on the identification of all human genes and their functions—raises significant challenges for justice. While the HGP's vision of "individualized preventive medicine" will no doubt promote biotechnological development in the private sector, is this development likely to benefit "all citizens of the world"? Globally, in the developing world, infectious diseases are more of a priority than genetic diseases; in the U.S., millions of citizens and residents are without or lack adequate health care coverage for the routine preventive care and treatment of acute illnesses and injuries proponents of genomic medicine take for granted. Profits direct pharmaceutical research and development: efforts are expended on conditions that are relatively frequent and sometimes minor (e.g. male-pattern baldness [Ellis and Sinclair 2008]); conditions prevalent in affluent countries receive more attention than those prevalent in developing countries (Flory and Kitcher 2004); and populations in the developing world are vulnerable to exploitation (Dickenson 2004). "All citizens of the world" will not have access to the expensive new drugs: in the U.S., beneficiaries will be the wealthy and those with generous prescription drug plans; in the developing world, it remains a struggle to make drugs to treat serious diseases like HIV/AIDS affordable and accessible to all who need them.

Concerns have arisen, not just that there will be unequal access to the benefits of genetic technologies, but that the use of these technologies will exacerbate existing patterns of social and economic inequality. As mentioned in section 2.2.3, genetic discrimination by insurers and employers could lead to creation of a "genetic underclass"; similarly, should socioeconomically advantaged families have greater access to prenatal genetic testing, an increased relative frequency of conditions like CF, sickle cell anemia, or Down syndrome would occur among less privileged families. To the extent that race and ethnicity correlate with socioeconomic status, some groups—already affected by disparities in health outcomes unrelated to genetic differences—will be disproportionately represented among this "genetic underclass." If genetic enhancement becomes available and is used disproportionately by those belonging to advantaged groups, there is the potential for the socioeconomic gap to widen further—think of the diminished range of

opportunities available to the genetically unenhanced Vincent in the film Gattaca. An entirely new class structure based on genetic makeup as remolded by culture is foreseen: some welcome humanity's fragmentation into "independent breeds-future human Saint Bernard and dachshund analogs" corresponding to the enhanced and the unenhanced, or family lineages where similar enhancement choices are made in successive generations (Stock 2003); others fear this imperils the continuation of liberal democratic society (Mehlman 2003; Mehlman and Botkin 1998). There are also those who see possibilities for increased equality. One reason is that environments could be tailored to the genetic predispositions of individuals based on better knowledge of geneenvironment interactions (Buchanan et al. 2000). Another reason is that the genetic technologies on the horizon challenge the natural-social distinction by making the natural lottery, like the social lottery, alterable: the state could redistribute or narrow the range of differences in natural abilities as is often done for social resources in order to promote equality of opportunity or benefit the worst off (Buchanan et al. 2000; Resnik 1997b).^[62]

These concerns about differential access to the benefits of genetic technologies and the likely social consequences of such differential access have been addressed by bioethicists and moral philosophers from perspectives informed by competing theories of distributive justice. Libertarians support the "genetic supermarket" famously envisioned by Nozick, where prospective parents and resulting market forces determine which genetic modifications are offered—not centralized decisions made by biologists or government. It has been noted, however, that what is harmless or beneficial in individual cases (e.g. sex selection, increased longevity, competitive goods like beauty or intelligence) may be neutral or even harmful for society taken collectively (Kavka 1994). And yet, given that the state does not restrict parental autonomy when it comes to environmental boosts to their children's abilities (e.g. private schools,

music lessons), it is argued that there is no principled distinction between genes and environments which would override a similar right to genetic enhancements (Buchanan et al. 2000). Liberals have used Rawlsian principles to urge a variety of state-imposed limits on a free market in genetic technologies (Brown 2001; Buchanan et al. 2000; Daniels 1994; Farrelly 2002; Resnik 1997b). In their 2000 book From Chance to Choice: Genetics and Justice, in order to protect equal opportunity, Allen Buchanan, Dan Brock, Norman Daniels, and Daniel Wikler argue that the state should ensure access to a "genetic decent minimum" which includes interventions directed to natural primary goods-whether treatments or enhancements-insofar as these are consistent with the neutrality of liberal democracies concerning conceptions of the good.^[63] Parental choices would be limited only where these are inconsistent with a child's right to an open future, carry a risk to public good (e.g. sex selection resulting in societal imbalance), diminish equal opportunity if available only to the comparatively well off, or involve enhancements with "positional advantages" (e.g. height) that would be self-defeating if widely available and unfair-and contrary to Rawls' difference principle

which requires permissible inequalities to work to the advantage of all, especially the worst off—if not, and where enhancements would lead to the disabling of others by raising the bar for what is required to participate in society's "dominant cooperative scheme."^[64]

Of particular interest in current philosophical debates about justice and the genome is the consensus which has emerged among participants that our usual ways of thinking about justice are themselves challenged by the new genetic technologies (Buchanan et al. 2000).^[65] Theories of justice are typically based on conceptions of human nature, but with the capacity to remake human nature, this foundation disappears. Approaches to distributive justice seek to compensate for natural inequalities existing at birth among individuals of fixed identities, but considerations of justice are now implicated earlier, in decisions about the distribution of genetic

characteristics, decisions which affect the identities of those born. The potential for genetic stratification places at risk the assumption central to all theorizing about justice—that we share a moral community.

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Other Internet Resources

- Council for Responsible Genetics
- Department of Energy (DOE) Human Genome Project Information
- Ensembl Human Genome Browser

- ESRC Centre for Genomics in Society (Egenis), University of Exeter
- Human Genome Organization (HUGO)
- Human Genome News (DOE/NHGRI publication)
- HumGen International (ELSI resources)
- National Center for Biotechnology Information (NCBI) Human Genome Resources
- National Human Genome Research Institute (NHGRI) All About the Human Genome Project (HGP)
- NHGRI ELSI Research Program
- Nature Human Genome Collection
- Nuffield Council on Bioethics
- Science Human Genome Special Issue 16 February 2001
- Wellcome Trust Sanger Institute Human Genome Project
- World Health Organization Genomic Resource Centre

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Notes to The Human Genome Project

1. I am grateful for the help of three very capable student research assistants: Isabel Casimiro at California State University, Chico and Andrew Inkpen and Ashley Pringle at Saint Mary's University. Preparation of this entry was also assisted by a California State University Faculty Development Grant during spring semester 2003.

2. See, for example, Davis and colleagues (1990). Watson later

characterized the backlash as behavior more suited to postal workers' unions than scientific groups (1992, p. 165).

3. This was followed by a combined \$39 million in FY 1989, \$88 million in FY 1990, and \$135 million in FY1991. For ensuing years, see the Human Genome Project Budget.

4. Besides Wexler as chair, the initial members of the Joint Working Group were Victor McKusick, Jonathan R. Beckwith, Robert Murray, Patricia King, and Thomas H. Murray.

5. Combining the enzyme reverse transcriptase with messenger RNA (mRNA) isolated from the body's cells yields complementary DNA (cDNA); these cDNAs are stored as bacterial inserts to provide researchers with a "library" of clones for genes known to be active in the brain, liver, etc. Just as Sydney Brenner had proposed in discussions leading up to the HGP, Venter saw mapping sequenced cDNAs to the genome as a cheaper, quicker, and more useful approach than mapping and sequencing the entire genome which includes so-called junk as well as transcribed regions.

6. In early 1992, after a second Venter publication (Adams et al. 1992) and NIH bundle of patent applications, the U.K.'s Medical Research Council applied to the U.S. Patent Office for patents on ESTs from Brenner's unpublished work. Healy appealed the ensuing rejection received from the USPTO, but her successor Harold Varmus withdrew the applications in early 1994 (Davies 2002).

7. Wallace Steinberg financed two companies: Venter's nonprofit research center, The Institute for Genome Research (TIGR), set out to produce as many ESTs as possible; Human Genome Services (HGS) was set up to market TIGR's discoveries—CEO William Haseltine began by selling seven percent of HGS and exclusive commercial rights to TIGR's genes to SmithKline-Beecham for \$125 million in May 1993 (Davies 2002, pp. 64-66).

8. In 1991, funds of about 2000 yen (\$14 million) were divided between three agencies: the Science and Technology Agency funded the development of automated sequencing and mapping and sequencing of chromosome 21 at its Institute of Physical and Chemical Research (RIKEN); the Ministry of Education, Science, and Culture funded a grants-based program and a new genome center at Tokyo University; and the Ministry of Health and Welfare funded the sequencing of disease genes (Swinbanks 1991). In 1994, Kazusa DNA Research Institute opened with support from industry and the local government of the Chiba region (Swinbanks 1994), and in 1995, the Ministry of International Trade and Industry opened a sequencing center in Tokyo (Swinbanks 1995).

9. A full account of international efforts cannot be provided here. Italy's genome project began as a pilot project in 1987 under the leadership of Dulbecco. Russia's genome project began in 1988 in the old U.S.S.R. Canada began a four-year genome program in 1992 with funding by government agencies and the National Cancer Institute, but funding was not renewed (Kaiser 1997); in 2000, however, the federal government created Genome Canada, a nonprofit organization to support large-scale genomics and proteomics projects. The Human Genome Organization (HUGO) formed in 1988 with private funding (from Howard Hughes Medical Institute in the U.S. and the Wellcome Trust in the U.K.) to help coordinate these efforts, particularly regarding communication and data exchange across international boundaries.

10. WGS approaches to the human genome were proposed (Weber and Myers 1997; Venter et al. 1997), but rejected as flawed (Green 1997).

11. Hamilton Smith, who had joined TIGR's scientific advisory board at Venter's invitation, proposed at a staff meeting in late 1993 that TIGR

sequence the complete genome of a bacterium using the WGS method. This took 13 months at a cost of \$.48 per base and a total cost of \$1 million (Davies 2002, pp. 104-108).

12. In 2002, this controversy was aired in the pages of *PNAS* (see Waterston et al. 2002, Green 2002, and Myers et al. 2002).

13. However, the completion of the HGP and the production of the "finished" sequence do not mean that the complete human genome has been sequenced. The heterochromatic gene-poor regions that make up about 10 percent of the genome (0.2 of 3.1 billion base pairs) are too difficult to sequence with present-day technologies because of the highly repetitive stretches of DNA they contain. These regions are located especially at the tips and centromeres of the chromosomes. The euchromatic gene-rich regions of the genome (2.9 of 3.1 billion base pairs) are 99 percent completed. About 400 gaps remain with average fragment sizes of more than 27 million bases; these gaps are due to difficulties with their amplification for sequencing, perhaps because of unusual shape or toxicity to the bacteria used. An accuracy rate of 99.99 percent has been achieved. While it might take another 10 to 20 years to have every base in place, the "finished" sequence is a vast improvement over the "working draft" version that contained some 150,000 gaps, average fragment sizes of 81,900 bases, and an accuracy rate of 99.9 percent (Anonymous 2003; Wade 2003).

14. Several decades ago, attempts to reduce classical to molecular genetics foundered on difficulties finding bridge principles to define classical genes in terms of molecular genes (Hull 1974); more recently, it is argued that, since evolutionary genes are implicated in any heritable phenotypic difference, unlike molecular genes, these need not be restricted to specific stretches of DNA (Griffiths and Neumann-Held 1999).

15. An interesting empirical investigation of scientists' use of gene concepts found that, in their work, molecular and evolutionary biologists favored Gene-P and developmental biologists favored Gene-D, but when asked explicitly, all biologists preferred a molecular definition of the gene (Stotz, Griffiths, and Knight 2004).

16. This recalls Kitcher (1992): "A gene is anything a competent biologist chooses to call a gene" (p. 131).

17. These claims by evolutionist critics of the HGP are examined at length in Gannett (2003a).

18. More recently, Parens (2004), writing about behavioral genetics and noting that awareness of physical differences has always existed alongside beliefs in moral equality, acknowledges "the old and perhaps permanent danger that inquiries into the genetic differences among us will be appropriated to justify inequalities in the distribution of social power" (p. S31), but argues that behavioral genetics also has the potential to affirm the value of diversity insofar as it takes an individual-differences rather than a species-typicality perspective to genetic variation. This article is based on Parens' experiences as part of an NHGRI ELSI-funded initiative undertaken by The Hastings Center and the American Association for the Advancement of Science called "Crafting Tools for Public Conversation about Behavioral Genetics"—see http://www.aaas.org/spp/bgenes/.

19. See http://www.hapmap.org/index.html.en.

20. Developmental biologist Lewis Wolpert (1994) makes a claim similar to Gilbert's, a claim which has come in for philosophical debate, with support from Rosenberg (1997) and opposition from Keller (1999) and Robert (2004).

21. We are perhaps disinclined to embrace this, especially when it comes

to the prospect of crossing species boundaries, which although not fixed in biological fact may exist nonetheless for us as "moral constructs" (Robert and Baylis 2003).

22. De Melo-Martín (2005, ch. 1) points out that, even if genetic determinism were true, we are not freed from our responsibility to reform social institutions and practices—and, by doing so, what makes a certain behavior a social problem in the first place may also change.

23. HGP proponents sought support for the project by emphasizing the importance of genes in determining behavioral as well as physical traits: *Science* editor Daniel Koshland (1989) submitted that genes are responsible not only for manic-depression and schizophrenia but also poverty and homelessness, and that sequencing the genome represented "a great new technology to aid the poor, the infirm, and the underprivileged" (p. 189).

24. See http://www.genome.gov/11006929/.

25. It is pointed out how removing phenylalanine from the diet compensates for the genetic defect associated with the disease so what may appear to be genetically determined is not. Kaplan goes on to provide an account of just how misleading this standard story of PKU is (2000, pp. 13-21); see also Paul (1995).

26. In contrast, other authors (Griffiths 2006; Lewontin 1993; Rosoff and Rosenberg 2006) take an approach that limits genetic determinism to being a thesis about the causation of socially important traits. Rosoff and Rosenberg (2006) distinguish genocentrism which they take to be true (the genes play a special role in development whereby they literally program the embryo and regulate cellular processes once development is complete) and genetic determinism which they take to be false.

27. Lewontin (2000 [1992]) notes an industrial-age counterpart: "the transfer onto biology of the belief in the superiority of mental labor over the merely physical, of the planner and designer over the unskilled operative on the assembly line" (pp. 143-144).

28. Also see Sarkar 1998, Sober 2001, and Wahlsten 1990 for discussions of heritability. These constraints on the legitimacy of drawing conclusions based on estimates of heritability—for example, for social policy—are often ignored (see discussion in Kaplan 2000, ch. 3).

29. While DSTers implicate scientists' asymmetrical treatment of genetic versus nongenetic causes to explain the persistence of beliefs in genetic determinism, Keller (1992) argues that the nature-nurture controversy has cultural and political as well as scientific underpinnings. When beliefs in genetic determinism and support of eugenics declined after WWII, geneticists avoided being tarnished by Nazi crimes by distinguishing knowledge of genetics from its uses, and their study of nonhuman organisms from the study of human genetics. Outside of genetics, the postwar optimism of the 1950s-1960s shifted the weight for determining human behavior from nature to nurture. But by the late-1960s, the pendulum began to shift again: geneticists had never relinquished their beliefs in genetic determinism and their hopes for eventually gaining control over human evolution, and as the status of genetics increased within biology, and the status of science increased within society, these views came to predominate. Of course, with the genetic engineering toolkit that has been assembled over the past few decades, the naturenurture controversy is not what it once was. Keller characterizes this capacity for technological intervention as the transfiguration of genetic determinism, a reversal of representations of nature as destiny and nurture as freedom now that nature is perceived to be easier to control.

30. For a debate over the merits of the geneticization thesis, and its

comparison to the earlier medicalization thesis, see ten Have (2001) and Hedgecoe (2001).

31. See Proctor (1992) for discussion of cancer as a genetic disease.

32. On this basis, Gifford (1990) distinguishes two senses of "genetic": (i) "A trait is genetic (with respect to population P) if it is genetic factors which 'make the difference' between those individuals with the trait and the rest of population P" (p. 333)—this is his "differentiating factor criterion"; and (ii) "For a trait to be genetic, the gene (or set of genes) must cause that trait *as described*. The trait must be individuated in such a way that it matches what some genetic factors cause specifically" (p. 343)—this is his "proper individuation criterion."

33. Smith (2001) proposes an epidemiological definition of "genetic disease" which recognizes this population-based context-dependence: a genetic disease is one in which "those with the gene are more likely than not to develop the disease," and "most cases of disease in the population are caused by the gene" (p. 23).

34. A pragmatic account of explanation in developmental biology that examines ways in which environmental causes are overlooked in favor of genetic ones is provided by van der Weele (1999).

35. For more on the history of the model organisms selected for the HGP and the research programs associated with these organisms, see de Chadarevian (2002, pp. 287-299) on Brenner and *C. elegans*; Allen (1975) and Kohler (1994) on Morgan and *D. melanogaster*; Rader (2004) on C.C. Little, the Jackson Laboratory, and *M. musculus*; and Weiner (1999) on Seymour Benzer's behavioral studies in *D. melanogaster*. Davis (2003, 2004) provides a scientist's account focusing on microbial models (including yeast, *E. coli*, and bacteriophage).

36. These were topics of discussion at the 1997 seminar "Making Choices: Organisms in the History of Biology" sponsored by the Dibner Institute for the History of Science and Technology and held at the Marine Biological Laboratory in Woods Hole, MA.

37. Wimsatt (1998) argues that generative entrenchment favors the ability of a simple system to model a more complex one insofar as features with significant downstream consequences in development are likely to be conserved in evolution.

38. The Harvard-Dupont oncomouse provided the basis for challenging patent laws outside the U.S. In 1997, the EU decided to allow the patenting of higher life forms, but imposed ethical restrictions (e.g. any modification causing suffering or physical handicap to animals without medical benefits could not be patented). This reflects the exclusion clause (Art 53[a]) in the European Patent Convention for inventions contrary to morality. In 2002, a 5-4 decision by Canada's Supreme Court in *Harvard College v Canada (Commissioner of Patents)* upheld existing law which permitted the patenting of genetically altered cells (including human ones) and simple organisms like bacteria and yeast but prohibited the patenting of higher life forms, including plants, seeds, and animals.

39. The EC Directive on the Legal Protection of Biotechnological Inventions, though adopted by the European Parliament in July 1998, has not yet been ratified by all member states. Article 5 of the directive distinguishes gene sequences and partial sequences as an element of the human body from elements "isolated from the human body or otherwise produced by means of a technical process" with only the latter patentable (Reed 2006, pp. 58-59). For more on the Directive, and an international comparison of positions on gene patents, see Knoppers (1999).

40. Eisenberg (2002) argues that, though the chemical analogy worked well for 1980s-era genetically engineered proteins given a patent system

designed "to serve the needs of a bricks-and-mortar world" (p. 10), it is not equipped to handle today's applications which seek patent protection for DNA sequence *information* and not the molecules themselves. Sagoff (2002) challenges Eisenberg's analysis; according to Sagoff, when an invention is patented, the patentee gains rights to the knowledge embodied in the object, whether that object is a Gillette safety razor or a gene, and hence, molecules and information cannot be separated in the way Eisenberg suggests.

41. See the HUGO Statement on Patenting of DNA Sequences.

42. Article 5 of the EC Directive requires patent applications to disclose the "industrial application" of gene sequences or partial sequences (in Reed, p. 59).

43. Reed (2006) uses philosopher Hugo Grotius as a "dialogue partner" to explore taking an approach to gene patenting that bears in mind the "common good"; she finds Grotius helpful in this regard as a figure transitional in the historical movement to liberal conceptions of individual rights and private property associated with Hobbes and Locke.

44. The combined use of prenatal testing and selective abortion precedes the HGP by several decades. In the mid-1950s, some research hospitals used amniocentesis to detect fetal sex through the presence/absence of the Barr body for couples with a family history of sex-linked conditions like hemophilia. Uses for amniocentesis expanded: by the late-1960s, fetal karyotyping could be carried out to detect chromosomal abnormalities associated with conditions like Down syndrome; by the early-1970s, neural tube defects like spina bifida could be diagnosed. The legalization of abortion (by a 1967 Act of Parliament in the U.K. and the 1973 Supreme Court decision in *Roe v Wade* in the U.S.) permitted amniocentesis to become widely available in the 1970s. 45. More than 1000 tests are now available on a clinical or research basis. See http://www.bcm.edu/geneticlabs/tests.cfm, for a list of prenatal tests that can be requisitioned at Baylor College of Medicine. For a list of conditions for which Genesis Genetics Institute has performed PGD, see http://www.genesisgenetics.org/pages/services.html.

46. In 1997, based on the results of pilot screening programs, a NIH Consensus Statement recommended that testing be offered to families with a positive disease history and couples currently planning a pregnancy or seeking prenatal testing, but not to the general adult population or newborns. See

http://consensus.nih.gov/1997/1997GeneticTestCysticFibrosis106PDF.pdf

47. It is worth quoting Callahan at length: "The right to procreate, as a claimed human right, is primarily of post-World War II vintage. It took hold first in the United States with the acceptance of artificial insemination (AID) and was strengthened by a series of court decisions upholding contraception and abortion. The emergence of in vitro fertilization in 1978, widespread surrogate motherhood in the 1980s, and a continuous stream of other technological developments over the past three decades have provided a wide range of techniques to pursue reproductive choice. It is not clear what, if any, limits remain any longer to an exercise of those rights. Consider the progression of a claimed right: from a right to have or not have children as one chooses, to a right to have them any way one can, and then to have the kind of child one wants" (1998, p. 142).

48. Historians differ in the extent to which they emphasize continuities and discontinuities in drawing lessons for today from past eugenics. See Allen (1994), Kevles (1994), Paul (1994a), and Proctor (1992).

49. See Gannett (1997), Paul (2000), and Radick (2001) for criticisms.

50. Kahn and Mastroianni (2004) note, however, that the argument that a child born as a result of prenatal testing must have been benefited in virtue of being born at all can be used to justify the ethical permissibility of selecting for or against *any* trait. Gavaghan (2000) provides a similar argument in defense of Nozick's idea of a "genetic supermarket."

51. Based on their study of women tested/not tested for the BRCA1 gene, Zick et al. (2000) argue that these fears may be exaggerated in the case of life insurance.

52. A copy of the report can be found at www.genome.gov/Pages/ELSI/TaskForceReportGeneticInfo1993.pdf.

53. GINA strengthens already-existing legislation at the state and federal levels (K. Hudson et al. 1995; Rothenberg et al. 1997). Most states have genetic nondiscrimination and privacy laws which prevent the use of genetic information for medical underwriting. The Health Insurance Portability and Accountability Act (HIPAA) of 1996 prohibited the use of genetic information for determining eligibility for group health plans, including the self-funded insurance plans of employers which the Employment Retirement and Income Security Act (ERISA) had exempted from state laws. The Equal Employment Opportunity Commission (EEOC) ruled in 1995 that a positive test for a disease-linked gene counts as a disability protected by the Americans with Disabilities Act (ADA) of 1990; however, the act did not prevent employers from limiting health care coverage or eliminating benefits altogether, and the onus for enforcement rested on the employee's willingness to sue.

54. Watson and Venter are now promoting the idea that there is nothing to fear by making one's sequence public rather than protecting it as private. As mentioned in section 2.1.2, 71 percent of the Celera sequence was Venter's. Venter's genome was subsequently fully sequenced and the

findings published in the October 2007 issue of *PLoS Biology* (Levy et al. 2007); this was followed by the publication of Watson's genome in the 17 April 2008 issue of Nature (Wheeler et al. 2008). Relevant to the privacy question, Watson did not bare all: at Watson's request, the APOE gene which is linked to Alzheimer's disease was omitted from his sequence. Along similar lines, Harvard medical geneticist George M. Church is Project (PGP) spearheading the Personal Genome (see http://www.personalgenomes.org/). Ten volunteers have already agreed to release their genomes and health and physical information publicly, and a total of 100,000 volunteers are being sought. Says Church: "Ideally, everybody on the planet would share their medical and genomic information" (in Dizikes 2007).

55. Such debates unfolded differently in the U.K. where genetic risk was seen as similar to other forms of risk underwritten by insurers with the need to balance the right of the individual to privacy against the right of insurers to adequate information. In 1999, the British government created the Genetics and Insurance Committee (GAIC) as an advisory board to decide whether genetic tests, reviewed on an individual basis, should be incorporated in insurance underwriting (Parthasarathy 2004).

56. See also O'Neill's (2001) case against genetic exceptionalism.

57.

http://www.opsi.gov.uk/acts/acts2003/ukpga_20030044_en_1.htm, Part 1, Section 10.

See

58. Scully (2001) questions why the technical distinction between somatic cell and germ-line GM and the intentional distinction between therapy and enhancement should be expected to coincide with moral boundaries. She criticizes the tendency of bioethicists to draw lines between morally permissible and impermissible acts in this way, and recommends instead a "reverse ethics" approach which focuses on the contextual factors that

lead specific groups to place boundaries where they do.

59. Buchanan et al. (2000, pp. 150-151) downplay the metaphysical importance of the species adaptive norm as an objective basis for distinguishing between health and disease (hence, therapy and enhancement, and enhancement for health vs. social purposes), but argue that any valuations present are likely to be widely shared, and in this sense objective.

60. It bears pointing out, however, that ooplasmic transfer with IVF has resulted in children being born with three biological parents insofar as mtDNA from the donor cytoplasm is inherited (Rasko et al. 2006).

61. Loftis (2005) challenges this relative complacency toward nonhumans and its contrast to the caution exhibited toward humans.

62. Buchanan et al. (2000) proceed to redefine the no-longer-static boundary between the social and natural in terms of "what is subject to human control and what is not" (p. 83), the former properly regarded as a matter of justice/injustice and the latter as a matter of fortune/misfortune.

63. Wenz (2005) argues that Buchanan et al. confuse just societies and real societies, and that insofar as the U.S. departs from the "just and humane society" envisioned by Rawls (in its educational spending, lack of universal health care, etc.), genetic interventions are not likely to be instituted in a just way, whether these involve "health-related" or "desire-related" enhancements.

64. Lindsay (2005) points out, however, that what justice forbids as a competitive advantage (e.g. intellectual or musical abilities) could be undertaken for wholly intrinsic reasons of self-improvement.

65. Lindsay (2005) argues that, because genetic technologies will

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transform us, society, and basic ideas about justice (e.g. on Rawls' account, who counts as "least advantaged" and what counts as "sufficient resources" and "equal opportunity"), we are ill-equipped at present to decide on the permissibility of specific genetic interventions on the basis of justice.

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